



ANDOVER CONTRIBUTORY RETIREMENT SYSTEM

FINANCIAL REPORTING AND DISCLOSURES Governmental Accounting Standards Board Statements 67 and 68

**Disclosures as of
December 31, 2021**

KMS Actuarial, LLC
52 Hunt Road
Kingston, NH 03848

December, 2022



December 2, 2022

Andover Contributory Retirement Board
Town Offices
36 Bartlet Street
Andover, MA 01810

Dear Board Members:

We are pleased to present the enclosed report providing financial reporting and disclosures under Governmental Accounting Standards Board (GASB) Statement No. 67, Financial Reporting for Pension Plans (GASB 67), and GASB Statement No. 68, Accounting and Financial Reporting for Pensions (GASB 68) for the Andover Contributory Retirement System and participating employers as of December 31, 2021. Results are based on liabilities developed in an actuarial valuation performed as of January 1, 2021 and rolled forward to the plan's measurement date of December 31, 2021.

The Principal Valuation Results are provided in Section 1. The Notes to the Financial Statements and the Required Supplementary Information are provided in Sections 2 and 3, respectively. Employer Reporting Amounts Under GASB 68 are provided in Section 4. Finally, a Glossary of Terms is provided in Section 5.

The financial reporting and disclosures contained in this report are based on the member data provided by the Andover Contributory Retirement Board, asset information reported to the Public Employee Retirement Administration Commission (PERAC) by the Retirement Board and plan provisions contained in Chapter 32 of the Massachusetts General Laws. Although we did not audit the data used in the valuation and disclosure calculations, we believe that the information is complete and reliable.

Liabilities presented in this report are based on a long-term investment return rate of 5.75%, net of investment expense, compounded annually.

This report was completed in accordance with generally accepted actuarial standards and procedures, and conforms to the Code of Professional Conduct of the American Academy of Actuaries. The actuarial assumptions used in the determination of costs are reasonably related to the experience of the Plan and to reasonable expectations, and represent our best estimate of anticipated long-term experience under the Plan.

K M S A C T U A R I E S

52 Hunt Road • Kingston, New Hampshire 03848-3456 • phone: (603) 792-9494 • kmsactuaries.com

Future actuarial valuation results may differ significantly from the current results presented in this report. Examples of potential sources of volatility include plan experience differing from that anticipated by the economic or demographic assumptions, the effect of new entrants, changes in economic or demographic assumptions, the effect of law changes and the delayed effect of smoothing techniques.

Our valuation follows generally accepted actuarial methods and we perform such tests as we consider necessary to assure the accuracy of the results. The amounts presented in this report have been appropriately determined according to the actuarial assumptions and methods stated herein.

This report is intended for the sole use of the Andover Contributory Retirement System and participating employers and is intended to provide information to comply with the stated purpose of the report. It may not be appropriate for other purposes.

The undersigned credentialed actuaries are Members of the American Academy of Actuaries and meet the Qualification Standards of the American Academy of Actuaries necessary to render the actuarial opinion contained herein. They are available to answer any questions with regard to this report.

Respectfully submitted,



Linda L. Bournival, FSA
Member, American Academy of Actuaries
(603) 792-9494



Amanda J. Makarevich, FSA
Member, American Academy of Actuaries
(603) 792-9494

TABLE OF CONTENTS

EXECUTIVE SUMMARY	1
SECTION 1 - PRINCIPAL VALUATION RESULTS	4
Fiduciary Net Position	
Total Pension Liability	
SECTION 2 - NOTES TO THE FINANCIAL STATEMENTS	7
Plan Description	
Net Pension Liability	
Long-Term Real Rates of Return	
Discount Rate	
SECTION 3 - REQUIRED SUPPLEMENTARY INFORMATION	11
Exhibit 3.1 - Changes in Net Pension Liability and Related Ratios	
Exhibit 3.2 - Schedule of Employer Contributions	
Exhibit 3.3 - Investment Returns	
Notes to Required Supplementary Information	
SECTION 4 - EMPLOYER REPORTING AMOUNTS UNDER GASB 68	17
Exhibit 4.1 - Deferred Outflows of Resources and Deferred Inflows of Resources	
Exhibit 4.2 - Pension Expense	
Exhibit 4.3 - Proportionate Share of Net Pension Liability	
Exhibit 4.4 - Pension Amounts by Employer	
SECTION 5 - GLOSSARY OF TERMS	24
Appendix A	CALCULATION OF MONEY-WEIGHTED RATE OF RETURN
Appendix B	SCHEDULE OF DEFERRED OUTFLOWS OF RESOURCES AND DEFERRED INFLOWS OF RESOURCES
Appendix C	SCHEDULE OF PENSION AMOUNTS BY EMPLOYER
Appendix D	CALCULATION OF SINGLE DISCOUNT RATE

EXECUTIVE SUMMARY

GASB 67 and GASB 68

In June 2012, the GASB approved two related Statements that significantly changed the way pension plans and governments account and report pension liabilities. Effective for plans with fiscal years beginning after June 15, 2013, **GASB Statement No. 67**, *Financial Reporting for Pension Plans*, replaced the requirements of Statement No. 25 and effective for employers with fiscal years beginning after June 15, 2014, **GASB Statement No. 68**, *Accounting and Financial Reporting for Pensions*, replaced the requirements of Statement No. 27.

The pension standards reflect changes from those previously in place regarding how governments calculate total pension liability and pension expense. Further, the standards contain requirements for disclosing information in the notes to financial statements and presenting required supplementary information following the notes.

GASB 67 requires defined benefit pension plans, such as the Andover Contributory Retirement System, to present a statement of fiduciary net position (pension plan assets) and a statement of changes in fiduciary net position. Further, the statement requires that notes to financial statements include descriptive information such as the types of benefits provided, the classes of plan members covered and the composition of the pension plan's retirement board. Finally, GASB 67 requires pension plans to present in required supplementary information the sources of the changes in the net pension liability and information about the actuarially determined contributions compared with the actual contributions made to the plan and related ratios.

GASB 67 and GASB 68 require projected benefit payments be discounted to their actuarial present value using the single rate that reflects a long-term expected rate of return on pension plan investments to the extent that the pension plan's assets are sufficient to pay benefits and pension plan assets are expected to be invested using a strategy to achieve that return and a tax-exempt, high-quality municipal bond rate to the extent that the conditions for use of the long-term expected rate of return are not met.

GASB 68 establishes standards for measuring and recognizing liabilities, deferred outflows of resources, deferred inflows of resources and pension expense by state and local governments.

The effective date for GASB 67 is for plan years beginning after June 15, 2013, which is the fiscal year ending December 31, 2014 for the Andover Contributory Retirement System. The effective date for GASB 68 is for employers' fiscal years beginning after June 15, 2014. The disclosures prepared as of December 31, 2021 (the measurement date) presents information to assist the Andover Contributory Retirement Board in providing the required information under GASB 68 to participating employers.

GASB Statement No. 73, *Accounting and Financial Reporting for Pensions and Related Assets That Are Not within the Scope of GASB Statement 68, and Amendments to Certain Provisions of GASB Statements 67 and 68*, clarifies the application of certain provisions of Statements 67 and 68 with regard to the following issues:

- (1) Information about investment-related factors that significantly affect trends in the amounts reported for GASB 67 and GASB 68 should be limited to those factors over which the pension plan or participating governments have influence (such as an investment policy) and
- (2) The contribution-related schedules in the RSI should exclude amounts associated with payables to the pension plan that arose in a prior fiscal year.

GASB Statement No. 82, *Pension Issues - An Amendment of GASB Statements No. 67, No. 68, and No. 73*, clarifies the definition of covered payroll, that a deviation from the Actuarial Standards of Practice with respect to selection of assumptions is not considered to be in conformity with GASB 67, GASB 68 and GASB 73, and that employer-paid member contributions are to be classified as plan member contributions.

EXECUTIVE SUMMARY

A summary of principal results from the current disclosures and prior disclosures follows.

Disclosure Date	December 31, 2021	December 31, 2020	% Change
Valuation Date	January 1, 2021	January 1, 2020	
Membership Data			
Active Plan Members	722	739	(2.3%)
Inactive Members Currently in Receipt	549	523	5.0%
Inactive Members Deferred	249	163	52.8%
Total Plan Members	1,520	1,425	6.7%
Covered Payroll	\$39,956,402	\$42,306,231	(5.6%)
Net Pension Liability			
Discount Rate	5.75%	5.75%	
Total Pension Liability (TPL)	\$377,309,696	\$364,304,594	3.6%
Fiduciary Net Position (FNP)	384,298,130	183,587,589	109.3%
Net Pension Liability (NPL)	(\$6,988,434)	\$180,717,005	(103.9%)
FNP as % of TPL	101.9%	50.4%	102.2%
Pension Expense			
Pension Expense	\$10,434,853	\$21,550,114	(51.6%)
Deferred Outflows	\$16,726,868	\$22,686,338	
Deferred Inflows	\$31,284,519	\$16,315,338	
Recognition Period	5.24	5.24	

Pension Obligation Bond

In 2021, the Town of Andover issued approximately \$165 million in Pension Obligation Bond (POB) debt. The Town considered and ultimately decided to issue a POB because of substantial increases in projected future contributions. The required payments under the POB will replace a large portion of the Retirement System appropriations needed to fully fund the remaining unfunded actuarial accrued liability for all entities other than the Housing Authority by 2040.

As a result of the POB issuance, the funded status (FNP as a % of TPL) of the System increased overall from 50.4% as of December 31, 2020 to 101.9% as of December 31, 2021.

EXECUTIVE SUMMARY

Fiduciary Net Position

Pension plan investments are reported at market value as of the measurement date. The fiduciary net position as of the current and prior measurement dates are shown in Section 1, Fiduciary Net Position.

Total Pension Liability

The Total Pension Liability is based on liabilities developed in an actuarial valuation performed as of January 1, 2021 and rolled forward to the plan's measurement date of December 31, 2021 and is shown in Section 1, Total Pension Liability.

Benefit Changes

All benefit provisions remained the same from the prior measurement date. The Plan provisions used in these disclosures are detailed in Section 5, Summary of Plan Provisions, in the most recent funding actuarial report.

Effective July 1, 2022, the COLA base was increased from \$12,000 to \$13,000 and effective July 1, 2023, the COLA base will increase from \$13,000 to \$14,000. As this change occurred after the measurement date and after the Town's current fiscal year, the impact of these changes will be included in the measurement as of December 31, 2022.

Assumption Changes

All of the Actuarial Assumptions and Methods used in these disclosures are the same as the last measurement date. The Actuarial Assumptions and Methods used in these disclosures are detailed in Section 6, Actuarial Assumptions and Methods, in the most recent funding valuation report.

Change in Proportionate Share Allocation Method

Based on discussions with the employer, the proportionate share allocation method has been changed to allocating Pension Expense, Deferred Inflows, and Deferred Outflows based on each unit's proportion of the Total Pension Liability (TPL) effective with the December 31, 2021 disclosures. Furthermore, this report reflects the determination by the employer that a new proportionate share base should not be developed because a cost-sharing arrangement no longer exists due to the issuance of the Pension Obligation Bond in 2021. For financial reporting purposes, the Retirement System will be treated as an agent-multiple employer plan.

Pension Expense

The Pension Expense for the fiscal year ending December 31, 2021 is \$10,434,853 and is developed in Exhibit 4.2. Pension Expense, as well as the Net Pension Liability and Deferred Outflows of Resources and Deferred Inflows of Resources, are developed for each member unit and are shown in Appendix C. Amounts by employer are developed using a proportionate share, the proportion of each employer's contribution to the aggregate amount of employer contributions, as shown in Exhibit 4.3.

COVID-19 Pandemic

The assumptions in this report do not reflect the potential impacts of the COVID-19 pandemic on the System. Especially in the short range, the pandemic is likely to materially affect the economic and demographic experience, in a way not anticipated by the assumptions on which the projections are based.

SECTION 1 - PRINCIPAL VALUATION RESULTS

Fiduciary Net Position

Asset information was provided by the Andover Contributory Retirement Board. The Trust Fund Composition, Asset Activity and the Gain or Loss on Pension Plan Investments for the current and prior fiscal years are as follows:

Fiscal Year Ended December 31 **2021** **2020**

Trust Fund Composition at Fiscal Year-End		
	2021	2020
Cash	\$ 688,807	\$ 346,743
Individually Owned Short Term Investments	0	0
Fixed Income Securities	0	0
Equities (at market value)	0	0
Pooled Short Term Funds	0	0
Pooled Domestic Equity Funds	65,549,599	53,612,785
Pooled International Equity Funds	9,475,868	9,010,131
Pooled Global Equity Funds	0	0
Pooled Domestic Fixed Income Funds	15,321,758	15,041,645
Pooled International Fixed Income Funds	0	0
Pooled Global Fixed Income Funds	0	0
Pooled Alternative/Private Equity	0	0
Pooled Real Estate Funds	16,866,775	13,256,151
Pooled Domestic Balanced Funds	0	0
Pooled International Balanced Funds	0	0
Hedge Funds	0	0
PRIT Cash	164,566,685	350,079
PRIT Fund	111,715,684	91,871,462
Interest Due and Accrued	0	0
Prepaid Expenses	275	260
Accounts Receivable (A)	140,948	112,581
Land	0	0
Buildings	0	0
Accumulated Depreciation - Buildings	0	0
Accounts Payable (A)	(28,270)	(14,248)
Auditor or Other Adjustments	0	0
Total Market Value of Assets	\$ 384,298,129	\$ 183,587,589

SECTION 1 - PRINCIPAL VALUATION RESULTS

Fiscal Year Ended December 31	Fiduciary Net Position	
	2021	2020
Asset Activity		
Market value as of beginning of year	\$ 183,587,589	\$ 162,235,822
Contributions - employer	177,211,641	13,916,779
Contributions - member	4,874,338	4,254,605
Net investment income	36,291,361	19,428,279
Benefit payments, including refunds of member contributions	(17,347,991)	(15,950,861)
Administrative expenses	(318,808)	(297,035)
Other	0	0
Market Value as of end of year	\$ 384,298,130	\$ 183,587,589
Money-Weighted Rate of Return	19.83%	12.12%
(Gain) / Loss on Pension Plan Investments		
Projected earnings	\$ 10,528,496	\$ 10,082,048
Actual earnings	36,291,361	19,428,279
(Gain) / Loss on pension plan investments	\$ (25,762,865)	\$ (9,346,231)

SECTION 1 - PRINCIPAL VALUATION RESULTS

Total Pension Liability

The Total Pension Liability, developed using the Entry Age Normal funding method, is the portion of the actuarial present value of projected benefit payments that is attributed to past periods of member service. The total pension liability as of the December 31, 2021 measurement date was developed from an actuarial valuation as of January 1, 2021 and rolled forward to the pension plan's fiscal year-end.

The Service Cost is the portion of the actuarial present value of projected benefit payments that is attributed to a valuation year. Only active employees who have not reached the age at which the probability of retirement is 100% incur a service cost.

Actuarial gains and losses arise from the difference between estimates and actual experience, excluding amounts related to benefit changes and changes in assumptions or other inputs.

The development of the Total Pension Liability from the beginning of the measurement period, December 31, 2020 to the end of the measurement period, December 31, 2021 is shown below:

Measurement Date	December 31, 2021
1. Total Pension Liability, beginning of year:	
a. Actives	\$ 168,931,913
b. Retired and Disabled Members and Beneficiaries	190,730,314
c. Inactive Members	4,642,367
d. Total Pension Liability at 5.75% (a. + b. + c.)	\$ 364,304,594
2. Service Cost	\$ 9,365,800
3. Benefit Payments	(17,347,991)
4. Interest [5.75% x (1.d. + 2. + .5 x 3)]	\$ 20,987,293
5. Changes of benefit terms	-
6. Differences between expected and actual experience	-
7. Changes of assumptions or other inputs	-
8. Total Pension Liability, end of year (1.d. + 2. + 3. + 4. + 5. + 6. + 7.)	
a. Actives	\$ 188,549,832
b. Retired and Disabled Members and Beneficiaries	183,850,561
c. Inactive Members	4,909,303
d. Total Pension Liability at 5.75% (a. + b. + c.)	\$ 377,309,696

SECTION 2 - NOTES TO THE FINANCIAL STATEMENTS

Plan Description

Plan administration

The Andover Contributory Retirement System (the "System") is a cost-sharing, multiple-employer defined benefit pension plan that provides pensions for eligible employees of the Town of Andover. The System is a member of the Massachusetts Contributory Retirement System and is governed by Chapter 32 of the Massachusetts General Laws. The System does not have the authority to amend benefit provisions.

The System is governed by a Retirement Board made up of five elected and appointed members.

Plan membership

At December 31, 2021, pension plan membership consisted of the following:

Inactive plan members or beneficiaries currently receiving benefits	549
Inactive plan members entitled to but not yet receiving benefits	249
Active plan members	722
	<hr/>
	1,520

Benefits provided

The System provides retirement, disability and death benefits. Retirement benefits are determined as a percentage of the member's 3-year (5-year for members hired after April 1, 2012) final average compensation times the member's years of service. The percentage is based on the age of the member at retirement and his or her Group classification. Cost-of-living adjustments of 3% of the first \$12,000 of the annual retirement allowance are provided at the discretion of the System's Retirement Board. A summary of the benefits is outlined in the January 1, 2021 actuarial valuation report.

Contributions

Plan members are required to contribute a percentage of their annual compensation that varies according to their membership date, as follows:

Prior to 1975	5% of Salary
1975 - 1983	7% of Salary
1984 - June 30, 1996	8% of Salary
July 1, 1996 - present	9% of Salary
1979 - present	An additional 2% of Salary in excess of \$30,000.
Group 1 members hired on or after April 2, 2012	6% of Salary with 30 or more years of creditable service.

Employer contributions are determined in accordance with the requirements set forth in Section 22D and Section 22F of Chapter 32 of the Massachusetts General Laws ("M.G.L."). The appropriation is comprised of the annual employer normal cost and amortization payments to pay the unfunded actuarial accrued liability.

SECTION 2 - NOTES TO THE FINANCIAL STATEMENTS

Net Pension Liability (Asset)

The components of the Net Pension Liability at December 31, 2021, were as follows:

Total Pension Liability	\$ 377,309,696
Fiduciary Net Position	(384,298,129)
Net Pension Liability (Asset)	\$ (6,988,433)

Fiduciary Net Position as a percentage of the Total Pension Liability 101.9%

Actuarial assumptions

The Total Pension Liability was determined by an actuarial valuation as of January 1, 2021, rolled forward to the measurement date of December 31, 2021 using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.4% per year
Salary increases	Group 1: 6% - 4.25%, based on service Group 4: 7% - 4.75%, based on service
Investment rate of return	5.75%, net of pension plan investment expense, including inflation

Mortality rates were based on the RP-2014 Blue Collar Mortality Table with full generational mortality improvement using Scale MP-2018. For disabled lives, the mortality rates were based on the RP-2014 Blue Collar Mortality Table set forward one year with full generational mortality improvement using Scale MP-2018.

SECTION 2 - NOTES TO THE FINANCIAL STATEMENTS

Long-Term Real Rates of Return

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of December 31, 2021 (see the discussion of the pension plan's investment policy) are summarized in the following table:

Asset Class	Target Allocation¹	Long-Term Expected Real Rates of Return²
Domestic Equity	40.0%	3.90%
International Equity	15.0%	4.65%
Private Equity	5.0%	7.70%
Real Estate	12.5%	3.60%
Fixed Income	25.0%	1.85%
Portfolio Completion Strategies	2.5%	3.00%
Total	100%	

¹ Provided by Dahab Associates.

² Provided by Pension Reserves Investment Board. Inflation of 2.4% is added to the long-term expected real rates of return to approximate the long-term expected rate of return.

SECTION 2 - NOTES TO THE FINANCIAL STATEMENTS

Discount Rate

The discount rate used to measure the Total Pension Liability is 5.75%. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current contribution rates and that contributions from participating employers will be made in accordance with Sections 22D and 22F of Chapter 32 of the Massachusetts General Laws. Based on those assumptions, the pension plan's Fiduciary Net Position was projected to be available to make all projected benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the Total Pension Liability.

Sensitivity of the Net Pension Liability to Changes in the Discount Rate:

The following presents the Net Pension Liability calculated using the discount rate of 5.75%, as well as what the Net Pension Liability would be if it were calculated using a discount rate 1-percentage point lower (4.75%) or 1-percentage point higher (6.75%) than the current rate:

	1% Decrease (4.75%)	Current Discount Rate (5.75%)	1% Increase (6.75%)
Total Pension Liability	\$ 424,468,025	\$ 377,309,696	\$ 337,780,073
Fiduciary Net Position	384,298,130	384,298,130	384,298,130
Net Pension Liability (Asset)	\$ 40,169,895	\$ (6,988,434)	\$ (46,518,057)

SECTION 3 - REQUIRED SUPPLEMENTARY INFORMATION

Exhibit 3.1 - Changes in Net Pension Liability and Related Ratios

Fiscal Year Ended December 31	2021	2020	2019	2018	2017
Total Pension Liability					
Service cost	\$ 9,365,800	\$ 7,948,484	\$ 7,603,341	\$ 7,335,220	\$ 7,340,267
Interest	20,987,293	20,417,177	19,891,392	19,168,955	18,050,660
Changes of benefit terms	-	-	-	-	-
Differences between expected and actual experience	-	3,514,944	(3,612,969)	-	5,550,864
Changes of assumptions	-	21,673,079	-	-	1,364,706
Benefit payments, including refunds of member contributions	(17,347,991)	(15,950,861)	(15,677,851)	(14,748,757)	(14,068,710)
Net change in Total Pension Liability	<u>\$ 13,005,102</u>	<u>\$ 37,602,823</u>	<u>\$ 8,203,913</u>	<u>\$ 11,755,418</u>	<u>\$ 18,237,787</u>
Total Pension Liability--beginning	<u>\$ 364,304,594</u>	<u>\$ 326,701,771</u>	<u>\$ 318,497,858</u>	<u>\$ 306,742,440</u>	<u>\$ 288,504,653</u>
Total Pension Liability--ending (a)	<u><u>\$ 377,309,696</u></u>	<u><u>\$ 364,304,594</u></u>	<u><u>\$ 326,701,771</u></u>	<u><u>\$ 318,497,858</u></u>	<u><u>\$ 306,742,440</u></u>
Fiduciary Net Position					
Contributions--employer	\$ 177,211,641	\$ 13,916,779	\$ 11,518,013	\$ 10,464,565	\$ 9,517,477
Contributions--member	4,874,338	4,254,605	4,148,777	4,025,019	3,851,430
Net investment income	36,291,361	19,428,279	24,938,981	(5,622,340)	21,180,649
Benefit payments, including refunds of member contributions	(17,347,991)	(15,950,861)	(15,677,851)	(14,748,757)	(14,068,710)
Administrative expenses	(318,808)	(297,035)	(286,738)	(295,608)	(267,297)
Other	-	-	-	-	-
Net change in Fiduciary Net Position	<u>\$ 200,710,541</u>	<u>\$ 21,351,767</u>	<u>\$ 24,641,182</u>	<u>\$ (6,177,121)</u>	<u>\$ 20,213,549</u>
Fiduciary Net Position--beginning	<u>\$ 183,587,589</u>	<u>\$ 162,235,822</u>	<u>\$ 137,594,640</u>	<u>\$ 143,771,761</u>	<u>\$ 123,558,212</u>
Fiduciary Net Position--ending (b)	<u><u>\$ 384,298,130</u></u>	<u><u>\$ 183,587,589</u></u>	<u><u>\$ 162,235,822</u></u>	<u><u>\$ 137,594,640</u></u>	<u><u>\$ 143,771,761</u></u>
Net Pension Liability and Related Ratios					
Net Pension Liability--ending (a) -- (b)	<u><u>\$ (6,988,434)</u></u>	<u><u>\$ 180,717,005</u></u>	<u><u>\$ 164,465,949</u></u>	<u><u>\$ 180,903,218</u></u>	<u><u>\$ 162,970,679</u></u>
Fiduciary Net Position as a percentage of the Total Pension Liability	101.85%	50.39%	49.66%	43.20%	46.87%
Covered Payroll	\$ 39,956,402	\$ 42,306,231	\$ 42,318,976	\$ 40,545,376	\$ 38,828,166
Net Pension Liability as a percentage of Covered Payroll	-17.49%	427.16%	388.63%	446.17%	419.72%

SECTION 3 - REQUIRED SUPPLEMENTARY INFORMATION

Exhibit 3.1 - Changes in Net Pension Liability and Related Ratios (continued)

Fiscal Year Ended December 31	2016	2015	2014	2013	2012
Total Pension Liability					
Service cost	\$ 7,081,423	\$ 5,031,130	\$ 4,830,379		
Interest	17,341,752	17,252,209	16,502,651		
Changes of benefit terms	-	-	-		
Differences between expected and actual experience	-	(3,424,106)	-		
Changes of assumptions	-	46,223,459	-		
Benefit payments, including refunds of member contributions	(12,610,258)	(11,937,955)	(11,786,173)		
Net change in Total Pension Liability	<u>\$ 11,812,917</u>	<u>\$ 53,144,737</u>	<u>\$ 9,546,857</u>		
Total Pension Liability--beginning	<u>\$ 276,691,736</u>	<u>\$ 223,546,999</u>	<u>\$ 214,000,142</u>		
Total Pension Liability--ending (a)	<u><u>\$ 288,504,653</u></u>	<u><u>\$ 276,691,736</u></u>	<u><u>\$ 223,546,999</u></u>		
Fiduciary Net Position					
Contributions--employer	\$ 8,665,124	\$ 8,007,778	\$ 6,281,397		
Contributions--member	3,785,283	3,659,016	3,511,254		
Net investment income	8,351,874	999,647	8,085,612		
Benefit payments, including refunds of member contributions	(12,610,258)	(11,937,955)	(11,786,173)		
Administrative expenses	(286,066)	(262,001)	(240,330)		
Other	-	-	-		
Net change in Fiduciary Net Position	<u>\$ 7,905,957</u>	<u>\$ 466,485</u>	<u>\$ 5,851,760</u>		
Fiduciary Net Position--beginning	<u>\$ 115,652,255</u>	<u>\$ 115,185,770</u>	<u>\$ 109,334,010</u>		
Fiduciary Net Position--ending (b)	<u><u>\$ 123,558,212</u></u>	<u><u>\$ 115,652,255</u></u>	<u><u>\$ 115,185,770</u></u>		
Net Pension Liability and Related Ratios					
Net Pension Liability--ending (a) -- (b)	<u>\$ 164,946,441</u>	<u>\$ 161,039,481</u>	<u>\$ 108,361,229</u>		
Fiduciary Net Position as a percentage of the Total Pension Liability	42.83%	41.80%	51.53%		
Covered Payroll	\$ 38,583,218	\$ 36,946,467	\$ 36,488,870		
Net Pension Liability as a percentage of Covered Payroll	427.51%	435.87%	296.97%		

Note: Only 8 years are presented here and on the previous page, beginning with the year of implementation; 10 years of information will be required.

SECTION 3 - REQUIRED SUPPLEMENTARY INFORMATION

Exhibit 3.2 - Schedule of Employer Contributions

Fiscal Year Ended December 31	2021	2020	2019	2018	2017
Actuarially Determined Contribution	\$ 13,029,857	\$ 12,025,710	\$ 11,218,013	\$ 10,464,565	\$ 9,513,240
Contributions in relation to the Actuarially Determined Contribution	<u>177,211,641</u>	<u>13,916,779</u>	<u>11,518,013</u>	<u>10,464,565</u>	<u>9,517,477</u>
Contribution deficiency (excess)	<u>\$ (164,181,784)</u>	<u>\$ (1,891,069)</u>	<u>\$ (300,000)</u>	<u>\$ -</u>	<u>\$ (4,237)</u>
Covered Payroll	\$ 39,956,402	\$ 42,306,231	\$ 42,318,976	\$ 40,545,376	\$ 38,828,166
Contributions as a percentage of Covered Payroll	443.51%	32.90%	27.22%	25.81%	24.51%

The contribution shown above, \$177,211,641, represents the actual contributions, including proceeds of the Pension Obligation Bond, made by member units of the Andover Contributory Retirement System for the 2022 fiscal year.

SECTION 3 - REQUIRED SUPPLEMENTARY INFORMATION

Exhibit 3.2 - Schedule of Employer Contributions (continued)

Fiscal Year Ended December 31	2016	2015	2014	2013	2012
Actuarially Determined Contribution	\$ 8,648,400	\$ 8,007,778	\$ 6,281,397		
Contributions in relation to the Actuarially Determined Contribution	<u>8,665,124</u>	<u>8,007,778</u>	<u>6,281,397</u>		
Contribution deficiency (excess)	<u>\$ (16,724)</u>	<u>\$ -</u>	<u>\$ -</u>		
Covered Payroll	\$ 38,583,218	\$ 36,946,467	\$ 36,488,870		
Contributions as a percentage of Covered Payroll	22.46%	21.67%	17.21%		

Note: Only 8 years are presented here and on the previous page, beginning with the year of implementation; 10 years of information will be required.

SECTION 3 - REQUIRED SUPPLEMENTARY INFORMATION

Exhibit 3.3 - Investment Returns

Fiscal Year Ended December 31	2021	2020	2019	2018	2017	2016	2015	2014	2013	2012
Annual money-weighted rate of return, net of investment expense	19.83%	12.12%	18.43%	-3.94%	17.63%	7.37%	0.87%	7.57%		

The money-weighted rate of return considers the changing amounts actually invested during a period and weights the amount of pension plan investments by the proportion of time they are available to earn a return during that period. The rate of return is then calculated by solving, through an iterative process, for the rate that equates the sum of the weighted external cash flows into and out of the pension plan investments to the ending fair value of pension plan investments.

Appendix A shows the details of the calculation of the money-weighted rate of return for the current fiscal year.

Note: Only 8 years are presented here, beginning with the year of implementation; 10 years of information will be required.

SECTION 3 - REQUIRED SUPPLEMENTARY INFORMATION

Notes to the Required Supplementary Information

Changes of benefit terms

All benefit provisions remained the same from the prior measurement date. The Plan provisions used in these disclosures are detailed in Section 5, Summary of Plan Provisions, in the most recent funding actuarial report.

Changes of assumptions

All of the Actuarial Assumptions and Methods used in these disclosures are the same as the last measurement date. The Actuarial Assumptions and Methods used in these disclosures are detailed in Section 6, Actuarial Assumptions and Methods, in the most recent funding valuation report.

Methods and assumptions used in calculations of Actuarially Determined Contributions

The Actuarially Determined Contributions in the schedule of employers' contributions are calculated as of August 1 of the fiscal year in which contributions are reported. The following actuarial methods and assumptions were used to determine contributions reported in that schedule:

Actuarial cost method	Entry Age Normal
Amortization method	UAAL Increasing dollar amount at 4% to reduce the Unfunded Actuarial Accrued Liability to zero on or before June 30, 2040. The annual increase in appropriation is further limited to 7.37%.
Asset valuation method	The Actuarial Value of Assets is the market value of assets as of the valuation date reduced by the sum of: a) 80% of gains and losses of the prior year, b) 60% of gains and losses of the second prior year, c) 40% of gains and losses of the third prior year, and d) 20% of gains and losses of the fourth prior year. Investment gains and losses are determined by the excess or deficiency of the expected return over the actual return on the market value. The actuarial valuation of assets is further constrained to be not less than 85% or more than 115% of market value.
Inflation	2.2% per year
Salary increases	Group 1: 6% - 4.25%, based on service Group 4: 7% - 4.75%, based on service
Payroll growth	3.5% per year
Investment rate of return	5.75%, net of pension plan investment expense, including inflation.

SECTION 4 - EMPLOYER REPORTING AMOUNTS UNDER GASB 68

Exhibit 4.1 - Deferred Outflows of Resources and Deferred Inflows of Resources

Deferred Outflows of Resources and Deferred Inflows of Resources arising from differences between expected and actual experience are recognized in Pension Expense over the average expected remaining service life of all active and inactive members.

					Balances at December 31, 2021	
Year	Experience Losses (a)	Experience Gains (b)	Amounts Recognized in Pension Expense through December 31, 2021 (c)	Deferred Outflows of Resources (a) - (c)	Deferred Inflows of Resources (b) + (c)	
2015	\$ -	\$ 3,424,106	\$ (3,424,106)	\$ -	\$ -	
2016	-	-	-	-	-	
2017	5,550,864	-	4,625,720	925,144	-	
2018	-	-	-	-	-	
2019	-	3,612,969	(2,167,781)	-	1,445,188	
2020	3,514,944	-	1,341,582	2,173,362	-	
2021	-	-	-	-	-	
Total				<u>\$ 3,098,506</u>	<u>\$ 1,445,188</u>	

Deferred Outflows of Resources and Deferred Inflows of Resources arising from changes of assumptions are recognized in Pension Expense over the average expected remaining service life of all active and inactive members.

					Balances at December 31, 2021	
Year	Increases in the Total Pension Liability (a)	Decreases in the Total Pension Liability (b)	Amounts Recognized in Pension Expense through December 31, 2021 (c)	Deferred Outflows of Resources (a) - (c)	Deferred Inflows of Resources (b) + (c)	
2015	\$ 46,223,459	\$ -	\$ 46,223,459	\$ -	\$ -	
2016	-	-	-	-	-	
2017	1,364,706	-	1,137,255	227,451	-	
2018	-	-	-	-	-	
2019	-	-	-	-	-	
2020	21,673,079	-	8,272,168	13,400,911	-	
2021	-	-	-	-	-	
Total				<u>\$ 13,628,362</u>	<u>\$ -</u>	

SECTION 4 - EMPLOYER REPORTING AMOUNTS UNDER GASB 68

Exhibit 4.1 - Deferred Outflows of Resources and Deferred Inflows of Resources

Deferred Outflows of Resources and Deferred Inflows of Resources arising from differences between projected and actual earnings on Pension Plan investments are recognized in Pension Expense over five years.

				Balances at December 31, 2021	
Year	Investment Earnings Less Than Projected (a)	Investment Earnings Greater Than Projected (b)	Amounts Recognized in Pension Expense through December 31, 2021 (c)	Deferred Outflows of Resources (a) - (c)	Deferred Inflows of Resources (b) + (c)
2015	\$ 7,906,590	\$ -	\$ 7,906,590	\$ -	\$ -
2016	-	1,137,543	(1,137,543)	-	-
2017	-	13,488,483	(13,488,483)	-	-
2018	14,590,738	-	11,672,591	2,918,147	-
2019	-	16,348,622	(9,809,175)	-	6,539,447
2020	-	9,346,231	(3,738,492)	-	5,607,739
2021	-	25,762,865	(5,152,573)	-	20,610,292
Subtotal				\$ 2,918,147	\$ 32,757,478
Net				\$ -	\$ 29,839,331

SECTION 4 - EMPLOYER REPORTING AMOUNTS UNDER GASB 68

Exhibit 4.1 - Deferred Outflows of Resources and Deferred Inflows of Resources

Deferred Outflows of Resources and Deferred Inflows of Resources arising from changes in proportion and differences between employer contributions and proportionate share of contributions are recognized in Pension Expense over the average expected remaining service life of all active and inactive members.

				Balances at December 31, 2021	
Year	Proportionate Share* Outflows	Proportionate Share* Inflows	Amounts Recognized in Pension Expense through December 31, 2021	Deferred Outflows of Resources	Deferred Inflows of Resources
Year	(a)	(b)	(c)	(a) - (c)	(b) - (c)
2015	\$ 577,264	\$ 577,264	\$ 577,264	\$ -	\$ -
2016	16,595	16,595	16,595	-	-
2017	1,593,943	1,593,943	1,328,285	265,658	265,658
2018	-	-	-	-	-
2019	348,139	348,139	208,884	139,255	139,255
2020	2,955,225	2,955,225	1,127,948	1,827,277	1,827,277
2021	-	-	-	-	-
Total				\$ 2,232,190	\$ 2,232,190

* Changes in Proportion and Differences Between Employer Contributions and Proportionate Share of Contributions

Amounts reported as Deferred Outflows of Resources and Deferred Inflows of Resources will be recognized in Pension Expense as follows:

Year ended December 31	Amount
2022	\$ (2,136,519)
2023	\$ (6,207,262)
2024	\$ (2,214,945)
2025	\$ (3,998,925)
2026	\$ -
Thereafter	\$ -
Total Deferred Outflows	\$ 18,959,058
Total Deferred Inflows	\$ 33,516,709

SECTION 4 - EMPLOYER REPORTING AMOUNTS UNDER GASB 68

Exhibit 4.2 - Pension Expense

The Pension Expense and deferred outflows and inflows of resources primarily result from changes in the components of the net pension liability (NPL). Most changes in the NPL are included in the Pension Expense in the period of the change, including service cost, interest on total pension liability, changes in benefit terms and projected earnings on the pension plan's investments. Other changes in the net pension liability are included in Pension Expense over the current and future periods. These include the effects on the total pension liability of changes of economic and demographic assumptions and differences between expected and actual experience. In addition, the effect on the net pension liability of differences between the projected earnings on pension plan investments and actual experience with regard to those earnings are included in Pension Expense over the current and future periods. The Pension Expense for the reporting period ending December 31, 2021 is presented below:

1. Service cost		\$ 9,365,800
2. Interest on the total pension liability		
a. Total Pension Liability, beginning of year	364,304,594	
b. Service cost, beginning of year	9,365,800	
c. Benefit payments, including refunds of employee contributions	(17,347,991)	
d. Interest on Total Pension Liability		20,987,293
3. Differences between expected and actual experience		873,340
4. Changes of benefit terms		-
5. Changes of assumptions		4,363,535
6. Employee contributions		(4,874,338)
7. Projected earnings on pension plan investments		
a. Fiduciary Net Position, beginning of year	183,587,589	
b. Employer contributions	177,211,641	
c. Employee contributions	4,874,338	
d. Benefit payments, including refunds of employee contributions	(17,347,991)	
e. Administrative expenses and other	(318,808)	
f. Total projected earnings		(10,528,496)
8. Differences between projected and actual earnings on plan investments		(10,071,089)
9. Pension plan administrative expenses		318,808
10. Other changes in Fiduciary Net Position		-
11. Total Pension Expense		\$ 10,434,853

SECTION 4 - EMPLOYER REPORTING AMOUNTS UNDER GASB 68

Exhibit 4.3 - Proportionate Share of Net Pension Liability

The basis of an employer's allocation of the collective pension amount is based on the allocation of the Total Pension Liability for 2021 and the Net Pension Liability for 2020. The schedule of employer allocations for 2021 and 2020, based on the Total Pension Liability as of December 31, 2021 and the Net Pension Liability as of December 31, 2020, shows the proportionate relationship of each employer to all employers and each employer's allocation percentage.

Entity	2021		2020		Proportionate Share of Net Pension Liability	
	Total Pension Liability	Proportionate Share of Total Pension Liability	Total Pension Liability (a)	Fiduciary Net Position (b)		Net Pension Liability (a) - (b)
Town of Andover	275,444,773	73.002305%	267,087,708	134,903,731	132,183,977	73.144183%
Water Department	15,073,206	3.994916%	14,798,230	7,463,707	7,334,523	4.058568%
Sewer Department	2,136,541	0.566257%	2,058,560	1,038,597	1,019,963	0.564398%
School - Cafeteria Workers	5,336,051	1.414236%	5,027,115	2,543,019	2,484,096	1.374578%
School - All Other	75,035,995	19.887110%	71,264,243	35,975,803	35,288,440	19.526906%
Subtotal	373,026,566	98.864824%	360,235,856	181,924,857	178,310,999	98.668633%
Housing Authority	4,283,129	1.135176%	4,068,738	1,662,732	2,406,006	1.331367%
Total	377,309,695	100.000000%	364,304,594	183,587,589	180,717,005	100.000000%

SECTION 4 - EMPLOYER REPORTING AMOUNTS UNDER GASB 68

Exhibit 4.4 - Pension Amounts by Employer

The Schedule of Pension Amounts by Employer is provided in Appendix C. The schedule shows the Net Pension Liability, the various categories of Deferred Outflows of Resources and Deferred Inflows of Resources and Pension Expense for each employer. The schedule includes the differences between expected and actual experience, differences between projected and actual investment earnings and changes of assumptions. Further, each employer is required to recognize Deferred Outflows of Resources and Deferred Inflows of Resources related to (1) the net impact from changes in proportion between periods and (2) differences between actual contributions made by an employer and their proportionate share of contributions.

Each employer's allocation of Pension Expense can be based on the proportion of its Total Pension Liability to the aggregate amount of Total Pension Liability.

Under GASB 68, gains and losses (investment, experience or assumption changes) and changes in employer's proportionate shares related to pensions are recognized in Pension Expense systematically over time.

The first amortized amounts are recognized in Pension Expense for the year the gain or loss occurs. The remaining amounts are categorized as Deferred Inflows and Deferred Outflows to be recognized in future Pension Expense.

The amortization period differs depending on the source of the gain or loss:

Difference between projected and actual earnings	5 year straight-line amortization
All other amounts	Straight-line amortization over the average expected remaining service lives of all members that are provided with benefits (actives, inactives and retirees) as of the beginning of the measurement period

For 2021:

- ◆ Deferred Outflows of Resources, Deferred Inflows of Resources and Pension Expense are allocated to each employer based on its proportionate share of Total Pension Liability shown in Exhibit 4.3.
- ◆ The difference between expected and actual experience is amortized over the average of the expected future service lives of all participants, with the first amortized amount recognized in Pension Expense in the current year. Similar Deferred Outflows of Resources and Deferred Inflows of Resources were established during prior years, with the first amortized amount recognized in Pension Expense in 2015.
- ◆ Net difference between projected and actual investment earnings (gain on pension plan investments for 2021) is amortized over 5 years, with the first amortized amount recognized in Pension Expense in the current year. Similar Deferred Outflows of Resources and Deferred Inflows of Resources were established during prior years, with the first amortized amount recognized in Pension Expense in 2014.
- ◆ The change in Total Pension Liability as a result of changes in assumptions is amortized over the average of the expected future service lives of all participants, with the first amortized amount recognized in Pension Expense in the current year. Similar Deferred Outflows of Resources and Deferred Inflows of Resources were established during prior years, with the first amortized amount recognized in Pension Expense in 2015.

SECTION 4 - EMPLOYER REPORTING AMOUNTS UNDER GASB 68

Exhibit 4.4 - Pension Amounts by Employer

For 2021 (continued):

- ◆ The differences between employer contributions and the proportionate share of contributions are amortized over the average expected remaining service lives of all members.

- ◆ The net effect of the change in the employer's proportionate shares of the collective Total Pension Liability, collective Deferred Outflows and Deferred Inflows is amortized over the average expected remaining service lives of all members, with the first amortized amount recognized in Pension Expense in the current year. Similar Deferred Outflows of Resources and Deferred Inflows of Resources were established during prior years, with the first amortized amount recognized in 2015. Beginning with the 2021 year, the net effect of the change in proportionate shares will no longer be developed.

- ◆ No adjustments have been made for employer contributions made subsequent to the measurement date as defined in paragraph 57 of GASB 68.

SECTION 5 - GLOSSARY OF TERMS

Actuarial Assumptions – Assumptions, based upon past experience or standard tables, used to predict the occurrence of future events affecting the commencement, amount and duration of pension benefits, such as: changes in compensation, mortality, withdrawal, disablement and retirement; rates of investment earnings and asset appreciation or depreciation; and any other relevant items.

Actuarial Cost Method (or Funding Method) – A procedure for allocating the Actuarial Present Value of projected benefit payments to the current year (Service Cost) and the past (Total Pension Liability).

Actuarial (Experience) Gain or Loss – A measure of the difference between actual experience and that expected based upon the set of Actuarial Assumptions during the period between the valuation date and the most recent immediately preceding valuation date.

Actuarial Present Value of Projected Benefit Payments – The dollar value on the valuation date of all benefits expected to be paid to current members based upon the Actuarial Assumptions and the terms of the Plan.

Actuarially Determined Contribution – A target or recommended contribution to a defined benefit pension plan for the reporting period, determined in conformity with Actuarial Standards of Practice based on the most recent measurement available when the contribution for the reporting period was adopted.

Actuarial Valuation Date – The date as of which an actuarial valuation is performed. This date may be up to 24 months prior to the measurement date and up to 30 months prior to the employer's reporting date.

Covered Payroll – The payroll on which contributions to a pension plan are based.

Deferred Inflow of Resources – Acquisition of resources by a government that is applicable to future reporting periods. Under GASB 68, deferred inflows of resources are made up of experience gains, assumption changes reducing the Total Pension Liability and investment gains that are recognized in future reporting periods.

Deferred Outflow of Resources – Consumption of resources by a government that is applicable to future reporting periods. Under GASB 68, deferred outflows of resources are made up of experience losses, assumption changes increasing the Total Pension Liability and investment losses that are recognized in future reporting periods.

Discount Rate – Single rate of return that, when applied to all projected benefit payments, results in an actuarial present value of projected benefit payments equal to the sum of:

- (1) a long-term expected rate of return on pension plan investments *to the extent that the pension plan's assets are sufficient to pay benefits and pension plan assets are expected to be invested using a strategy to achieve that return* and
- (2) a tax-exempt, high-quality municipal bond rate *to the extent that the conditions for use of the long-term expected rate of return are not met.*

Entry Age Normal Actuarial Cost Method – A method under which the actuarial present value of the projected benefits of each individual in an actuarial valuation is allocated on a level basis over the earnings or service of the individual between entry age and assumed exit age.

SECTION 5 - GLOSSARY OF TERMS

Fiduciary Net Position – The fair market value of assets as of the measurement date.

Funded Ratio – The Actuarial Value of Assets expressed as a percentage of the Actuarial Accrued Liability.

GASB – Governmental Accounting Standards Board.

Long-Term Expected Rate of Return – Long-term expected rate of return on pension plan investments expected to be used to finance the payment of benefits, net of investment expenses.

Measurement Date – The date as of which the Total Pension Liability and Fiduciary Net Position are measured.

Municipal Bond Rate – Yield or index rate for 20-year, tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher.

Net Pension Liability – The liability of the employer for benefits provided through a defined benefit pension plan. It is calculated as the Total Pension Liability less the Fiduciary Net Position.

Present Value of Future Benefits – The actuarial present value of the cost to finance benefits payable in the future, discounted to reflect the expected effects of the time value of money and the probabilities of payment.

Reporting Date – The last day of the Plan or employer's fiscal year.

Service Cost – The portion of the actuarial present value of projected benefit amounts that is attributed to a valuation year.

Total Pension Liability – The portion of the actuarial present value of projected benefit amounts that is attributed to past periods of employee service using the Entry Age Normal cost method based on the requirements of GASB 67 and GASB 68.

Unfunded Actuarial Accrued Liability – The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets.

APPENDIX A - CALCULATION OF MONEY-WEIGHTED RATE OF RETURN

	Plan Investments/ Net External Cash Flows (a)	Periods Invested (b)	Period Weight (c)=(b)÷12	(d)=(a) x (1+r _{mw}) ^(c)
Beginning value - January 1, 2021	\$ 183,587,589	12	1.00	\$ 219,997,933
Monthly net external cash flows:				
January	(1,045,472)	11	0.92	(1,234,070)
February	(945,377)	10	0.83	(1,099,219)
March	(1,284,770)	9	0.75	(1,471,489)
April	(999,467)	8	0.67	(1,127,592)
May	(823,507)	7	0.58	(915,173)
June	(1,045,459)	6	0.50	(1,144,445)
July	11,768,569	5	0.42	12,690,050
August	(1,199,488)	4	0.33	(1,274,054)
September	(1,129,408)	3	0.25	(1,181,666)
October	(1,206,333)	2	0.17	(1,243,263)
November	(1,163,156)	1	0.08	(1,180,826)
December	163,481,944	0	0.00	163,481,944
Ending value - December 31, 2021				\$ 384,298,130
Money-weighted rate of return				19.83%

Note: Beginning and ending values are based on amounts reported in the System's 2021 Annual Statement, and monthly cash flows are based on amounts provided by the Retirement Board.

APPENDIX B - SCHEDULE OF DEFERRED OUTFLOWS OF RESOURCES AND DEFERRED INFLOWS OF RESOURCES

Year	Differences between Expected and Actual Experience	Recognition Period (Years)										
			2021	2022	2023	2024	2025	2026	2027	2028	2029	2030
2015	(3,424,106)	6.00	-	-	-	-	-	-	-	-	-	-
2016	-	6.00	-	-	-	-	-	-	-	-	-	-
2017	5,550,864	6.00	925,144	925,144	-	-	-	-	-	-	-	-
2018	-	6.00	-	-	-	-	-	-	-	-	-	-
2019	(3,612,969)	5.00	(722,595)	(722,594)	(722,594)	-	-	-	-	-	-	-
2020	3,514,944	5.24	670,791	670,791	670,791	670,791	160,989	-	-	-	-	-
2021	-	5.24	-	-	-	-	-	-	-	-	-	-
Net Increase (Decrease) in Pension Expense			873,340	873,341	(51,803)	670,791	160,989	-	-	-	-	-

Year	Changes of Assumptions	Recognition Period (Years)										
			2021	2022	2023	2024	2025	2026	2027	2028	2029	2030
2015	46,223,459	6.00	-	-	-	-	-	-	-	-	-	-
2016	-	6.00	-	-	-	-	-	-	-	-	-	-
2017	1,364,706	6.00	227,451	227,451	-	-	-	-	-	-	-	-
2018	-	6.00	-	-	-	-	-	-	-	-	-	-
2019	-	5.00	-	-	-	-	-	-	-	-	-	-
2020	21,673,079	5.24	4,136,084	4,136,084	4,136,084	4,136,084	992,659	-	-	-	-	-
2021	-	5.24	-	-	-	-	-	-	-	-	-	-
Net Increase (Decrease) in Pension Expense			4,363,535	4,363,535	4,136,084	4,136,084	992,659	-	-	-	-	-

APPENDIX B - SCHEDULE OF DEFERRED OUTFLOWS OF RESOURCES AND DEFERRED INFLOWS OF RESOURCES

Year	Differences between Projected and Actual Earnings on Pension Plan Investments	Recognition Period (Years)	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030
2015	7,906,590	5	-	-	-	-	-	-	-	-	-	-
2016	(1,137,543)	5	-	-	-	-	-	-	-	-	-	-
2017	(13,488,483)	5	(2,697,694)	-	-	-	-	-	-	-	-	-
2018	14,590,738	5	2,918,147	2,918,147	-	-	-	-	-	-	-	-
2019	(16,348,622)	5	(3,269,723)	(3,269,723)	(3,269,724)	-	-	-	-	-	-	-
2020	(9,346,231)	5	(1,869,246)	(1,869,246)	(1,869,246)	(1,869,247)	-	-	-	-	-	-
2021	(25,762,865)	5	(5,152,573)	(5,152,573)	(5,152,573)	(5,152,573)	(5,152,573)	-	-	-	-	-
Net Increase (Decrease) in Pension Expense			(10,071,089)	(7,373,395)	(10,291,543)	(7,021,820)	(5,152,573)	-	-	-	-	-

APPENDIX C - SCHEDULE OF PENSION AMOUNTS BY EMPLOYER

Pension Amounts as of December 31, 2021	Andover Contributory Retirement System	Town of Andover
◆ Current Proportionate Share		73.002305%
◆ Prior Proportionate Share		73.144183%
Beginning Net Pension Liability	\$ 180,717,005	\$ 132,183,977
Ending Net Pension Liability	\$ (6,988,434)	\$ (7,361,968)
Total Deferred Outflows of Resources:		
◆ Differences Between Expected and Actual Experience	\$ 3,098,506	\$ 2,261,982
◆ Changes of Assumptions	13,628,362	9,949,019
◆ Changes in Proportion and Differences Between Employer Contributions and Proportionate Share of Contributions	2,232,190	886,594
Total Deferred Outflows of Resources	\$ 18,959,058	\$ 13,097,595
Total Deferred Inflows of Resources:		
◆ Differences Between Expected and Actual Experience	\$ 1,445,188	\$ 1,055,022
◆ Net Difference Between Projected and Actual Investment Earnings on Pension Plan Investments	29,839,331	21,783,399
◆ Changes of Assumptions	-	-
◆ Changes in Proportion and Differences Between Employer Contributions and Proportionate Share of Contributions	2,232,190	277,394
Total Deferred Inflows of Resources	\$ 33,516,709	\$ 23,115,815
Employer Pension Expense:		
◆ Proportionate Share of Plan Pension Expense	\$ 10,434,853	\$ 7,617,683
◆ Net Amortization of Deferred Amounts from Changes in Proportion and Differences Between Employer Contributions and Proportionate Share of Contributions	-	13,112
Total Employer Pension Expense	\$ 10,434,853	\$ 7,630,795
Covered Payroll:	\$ 39,956,402	\$ 26,453,979
Sensitivity of the Net Pension Liability to Changes in the Discount Rate:		
◆ Current discount rate: 5.75%	\$ (6,988,434)	\$ (7,361,968)
◆ 1% decrease in the discount rate: 4.75%	\$ 40,169,895	\$ 30,622,675
◆ 1% increase in the discount rate: 6.75%	\$ (46,518,057)	\$ (33,388,163)
Deferred Outflows of Resources and Deferred Inflows of Resources Recognized in Future Pension Expense:		
◆ 2022	\$ (2,136,519)	\$ (1,544,549)
◆ 2023	\$ (6,207,262)	\$ (4,276,718)
◆ 2024	\$ (2,214,945)	\$ (1,343,320)
◆ 2025	\$ (3,998,925)	\$ (2,853,633)
◆ 2026	\$ -	\$ -
◆ Thereafter	\$ -	\$ -

APPENDIX C - SCHEDULE OF PENSION AMOUNTS BY EMPLOYER

Pension Amounts as of December 31, 2021	Andover Contributory Retirement System	Water Department
◆ Current Proportionate Share		3.994916%
◆ Prior Proportionate Share		4.058568%
Beginning Net Pension Liability	\$ 180,717,005	\$ 7,334,523
Ending Net Pension Liability	\$ (6,988,434)	\$ (476,286)
Total Deferred Outflows of Resources:		
◆ Differences Between Expected and Actual Experience	\$ 3,098,506	\$ 123,783
◆ Changes of Assumptions	13,628,362	544,442
◆ Changes in Proportion and Differences Between Employer Contributions and Proportionate Share of Contributions	2,232,190	638,597
Total Deferred Outflows of Resources	\$ 18,959,058	\$ 1,306,822
Total Deferred Inflows of Resources:		
◆ Differences Between Expected and Actual Experience	\$ 1,445,188	\$ 57,734
◆ Net Difference Between Projected and Actual Investment Earnings on Pension Plan Investments	29,839,331	1,192,056
◆ Changes of Assumptions	-	-
◆ Changes in Proportion and Differences Between Employer Contributions and Proportionate Share of Contributions	2,232,190	-
Total Deferred Inflows of Resources	\$ 33,516,709	\$ 1,249,790
Employer Pension Expense:		
◆ Proportionate Share of Plan Pension Expense	\$ 10,434,853	\$ 416,864
◆ Net Amortization of Deferred Amounts from Changes in Proportion and Differences Between Employer Contributions and Proportionate Share of Contributions	-	216,135
Total Employer Pension Expense	\$ 10,434,853	\$ 632,999
Covered Payroll:	\$ 39,956,402	\$ 1,515,403
Sensitivity of the Net Pension Liability to Changes in the Discount Rate:		
◆ Current discount rate: 5.75%	\$ (6,988,434)	\$ (476,286)
◆ 1% decrease in the discount rate: 4.75%	\$ 40,169,895	\$ 1,602,353
◆ 1% increase in the discount rate: 6.75%	\$ (46,518,057)	\$ (1,900,521)
Deferred Outflows of Resources and Deferred Inflows of Resources Recognized in Future Pension Expense:		
◆ 2022	\$ (2,136,519)	\$ 130,875
◆ 2023	\$ (6,207,262)	\$ (32,538)
◆ 2024	\$ (2,214,945)	\$ 78,397
◆ 2025	\$ (3,998,925)	\$ (119,702)
◆ 2026	\$ -	\$ -
◆ Thereafter	\$ -	\$ -

APPENDIX C - SCHEDULE OF PENSION AMOUNTS BY EMPLOYER

Pension Amounts as of December 31, 2021	Andover Contributory Retirement System	Sewer Department
◆ Current Proportionate Share		0.566257%
◆ Prior Proportionate Share		0.564398%
Beginning Net Pension Liability	\$ 180,717,005	\$ 1,019,963
Ending Net Pension Liability	\$ (6,988,434)	\$ (50,056)
Total Deferred Outflows of Resources:		
◆ Differences Between Expected and Actual Experience	\$ 3,098,506	\$ 17,545
◆ Changes of Assumptions	13,628,362	77,171
◆ Changes in Proportion and Differences Between Employer Contributions and Proportionate Share of Contributions	2,232,190	60,058
Total Deferred Outflows of Resources	\$ 18,959,058	\$ 154,774
Total Deferred Inflows of Resources:		
◆ Differences Between Expected and Actual Experience	\$ 1,445,188	\$ 8,183
◆ Net Difference Between Projected and Actual Investment Earnings on Pension Plan Investments	29,839,331	168,967
◆ Changes of Assumptions	-	-
◆ Changes in Proportion and Differences Between Employer Contributions and Proportionate Share of Contributions	2,232,190	28,619
Total Deferred Inflows of Resources	\$ 33,516,709	\$ 205,769
Employer Pension Expense:		
◆ Proportionate Share of Plan Pension Expense	\$ 10,434,853	\$ 59,088
◆ Net Amortization of Deferred Amounts from Changes in Proportion and Differences Between Employer Contributions and Proportionate Share of Contributions	-	(8,836)
Total Employer Pension Expense	\$ 10,434,853	\$ 50,252
Covered Payroll:	\$ 39,956,402	\$ 228,869
Sensitivity of the Net Pension Liability to Changes in the Discount Rate:		
◆ Current discount rate: 5.75%	\$ (6,988,434)	\$ (50,056)
◆ 1% decrease in the discount rate: 4.75%	\$ 40,169,895	\$ 244,579
◆ 1% increase in the discount rate: 6.75%	\$ (46,518,057)	\$ (251,933)
Deferred Outflows of Resources and Deferred Inflows of Resources Recognized in Future Pension Expense:		
◆ 2022	\$ (2,136,519)	\$ (20,917)
◆ 2023	\$ (6,207,262)	\$ (17,877)
◆ 2024	\$ (2,214,945)	\$ 5,994
◆ 2025	\$ (3,998,925)	\$ (18,195)
◆ 2026	\$ -	\$ -
◆ Thereafter	\$ -	\$ -

APPENDIX C - SCHEDULE OF PENSION AMOUNTS BY EMPLOYER

Pension Amounts as of December 31, 2021	Andover Contributory Retirement System	Housing Authority
◆ Current Proportionate Share		1.135176%
◆ Prior Proportionate Share		1.331367%
Beginning Net Pension Liability	\$ 180,717,005	\$ 2,406,006
Ending Net Pension Liability	\$ (6,988,434)	\$ 2,285,667
Total Deferred Outflows of Resources:		
◆ Differences Between Expected and Actual Experience	\$ 3,098,506	\$ 35,173
◆ Changes of Assumptions	13,628,362	154,706
◆ Changes in Proportion and Differences Between Employer Contributions and Proportionate Share of Contributions	2,232,190	405,682
Total Deferred Outflows of Resources	\$ 18,959,058	\$ 595,561
Total Deferred Inflows of Resources:		
◆ Differences Between Expected and Actual Experience	\$ 1,445,188	\$ 16,405
◆ Net Difference Between Projected and Actual Investment Earnings on Pension Plan Investments	29,839,331	338,729
◆ Changes of Assumptions	-	-
◆ Changes in Proportion and Differences Between Employer Contributions and Proportionate Share of Contributions	2,232,190	-
Total Deferred Inflows of Resources	\$ 33,516,709	\$ 355,134
Employer Pension Expense:		
◆ Proportionate Share of Plan Pension Expense	\$ 10,434,853	\$ 118,454
◆ Net Amortization of Deferred Amounts from Changes in Proportion and Differences Between Employer Contributions and Proportionate Share of Contributions	-	152,364
Total Employer Pension Expense	\$ 10,434,853	\$ 270,818
Covered Payroll:	\$ 39,956,402	\$ 489,140
Sensitivity of the Net Pension Liability to Changes in the Discount Rate:		
◆ Current discount rate: 5.75%	\$ (6,988,434)	\$ 2,285,667
◆ 1% decrease in the discount rate: 4.75%	\$ 40,169,895	\$ 2,876,323
◆ 1% increase in the discount rate: 6.75%	\$ (46,518,057)	\$ 1,880,963
Deferred Outflows of Resources and Deferred Inflows of Resources Recognized in Future Pension Expense:		
◆ 2022	\$ (2,136,519)	\$ 125,345
◆ 2023	\$ (6,207,262)	\$ 55,526
◆ 2024	\$ (2,214,945)	\$ 79,772
◆ 2025	\$ (3,998,925)	\$ (20,216)
◆ 2026	\$ -	\$ -
◆ Thereafter	\$ -	\$ -

APPENDIX C - SCHEDULE OF PENSION AMOUNTS BY EMPLOYER

Pension Amounts as of December 31, 2021	Andover Contributory Retirement System	School - Cafeteria Workers
◆ Current Proportionate Share		1.414236%
◆ Prior Proportionate Share		1.374578%
Beginning Net Pension Liability	\$ 180,717,005	\$ 2,484,096
Ending Net Pension Liability	\$ (6,988,434)	\$ (79,084)
Total Deferred Outflows of Resources:		
◆ Differences Between Expected and Actual Experience	\$ 3,098,506	\$ 43,820
◆ Changes of Assumptions	13,628,362	192,737
◆ Changes in Proportion and Differences Between Employer Contributions and Proportionate Share of Contributions	2,232,190	34,510
Total Deferred Outflows of Resources	\$ 18,959,058	\$ 271,067
Total Deferred Inflows of Resources:		
◆ Differences Between Expected and Actual Experience	\$ 1,445,188	\$ 20,438
◆ Net Difference Between Projected and Actual Investment Earnings on Pension Plan Investments	29,839,331	421,999
◆ Changes of Assumptions	-	-
◆ Changes in Proportion and Differences Between Employer Contributions and Proportionate Share of Contributions	2,232,190	414,121
Total Deferred Inflows of Resources	\$ 33,516,709	\$ 856,558
Employer Pension Expense:		
◆ Proportionate Share of Plan Pension Expense	\$ 10,434,853	\$ 147,573
◆ Net Amortization of Deferred Amounts from Changes in Proportion and Differences Between Employer Contributions and Proportionate Share of Contributions	-	(100,687)
Total Employer Pension Expense	\$ 10,434,853	\$ 46,886
Covered Payroll:	\$ 39,956,402	\$ 706,982
Sensitivity of the Net Pension Liability to Changes in the Discount Rate:		
◆ Current discount rate: 5.75%	\$ (6,988,434)	\$ (79,084)
◆ 1% decrease in the discount rate: 4.75%	\$ 40,169,895	\$ 656,773
◆ 1% increase in the discount rate: 6.75%	\$ (46,518,057)	\$ (583,276)
Deferred Outflows of Resources and Deferred Inflows of Resources Recognized in Future Pension Expense:		
◆ 2022	\$ (2,136,519)	\$ (130,855)
◆ 2023	\$ (6,207,262)	\$ (222,935)
◆ 2024	\$ (2,214,945)	\$ (147,309)
◆ 2025	\$ (3,998,925)	\$ (84,392)
◆ 2026	\$ -	\$ -
◆ Thereafter	\$ -	\$ -

APPENDIX C - SCHEDULE OF PENSION AMOUNTS BY EMPLOYER

Pension Amounts as of December 31, 2021	Andover Contributory Retirement System	School - All Other
◆ Current Proportionate Share		19.887110%
◆ Prior Proportionate Share		19.526906%
Beginning Net Pension Liability	\$ 180,717,005	\$ 35,288,440
Ending Net Pension Liability	\$ (6,988,434)	\$ (1,306,707)
Total Deferred Outflows of Resources:		
◆ Differences Between Expected and Actual Experience	\$ 3,098,506	\$ 616,203
◆ Changes of Assumptions	13,628,362	2,710,287
◆ Changes in Proportion and Differences Between Employer Contributions and Proportionate Share of Contributions	2,232,190	206,749
Total Deferred Outflows of Resources	\$ 18,959,058	\$ 3,533,239
Total Deferred Inflows of Resources:		
◆ Differences Between Expected and Actual Experience	\$ 1,445,188	\$ 287,406
◆ Net Difference Between Projected and Actual Investment Earnings on Pension Plan Investments	29,839,331	5,934,181
◆ Changes of Assumptions	-	-
◆ Changes in Proportion and Differences Between Employer Contributions and Proportionate Share of Contributions	2,232,190	1,512,056
Total Deferred Inflows of Resources	\$ 33,516,709	\$ 7,733,643
Employer Pension Expense:		
◆ Proportionate Share of Plan Pension Expense	\$ 10,434,853	\$ 2,075,191
◆ Net Amortization of Deferred Amounts from Changes in Proportion and Differences Between Employer Contributions and Proportionate Share of Contributions	-	(272,088)
Total Employer Pension Expense	\$ 10,434,853	\$ 1,803,103
Covered Payroll:	\$ 39,956,402	\$ 10,562,029
Sensitivity of the Net Pension Liability to Changes in the Discount Rate:		
◆ Current discount rate: 5.75%	\$ (6,988,434)	\$ (1,306,707)
◆ 1% decrease in the discount rate: 4.75%	\$ 40,169,895	\$ 9,040,977
◆ 1% increase in the discount rate: 6.75%	\$ (46,518,057)	\$ (8,396,700)
Deferred Outflows of Resources and Deferred Inflows of Resources Recognized in Future Pension Expense:		
◆ 2022	\$ (2,136,519)	\$ (696,418)
◆ 2023	\$ (6,207,262)	\$ (1,712,720)
◆ 2024	\$ (2,214,945)	\$ (888,479)
◆ 2025	\$ (3,998,925)	\$ (902,787)
◆ 2026	\$ -	\$ -
◆ Thereafter	\$ -	\$ -

APPENDIX D - CALCULATION OF SINGLE DISCOUNT RATE

Under GASB 67, a series of projections and calculations are used to determine the discount rate for the purpose of the measurement of the Total Pension Liability. The discount rate is the single rate that reflects (1) the long-term expected rate of return on pension plan investments that are expected to be used to finance the payment of benefits, to the extent that the pension plan's Fiduciary Net Position is projected to be sufficient to make projected benefit payments and pension plan assets are expected to be invested using a strategy to achieve that return, and (2) a yield or index rate for 20-year, tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher, to the extent that the conditions for use of the long-term expected rate of return are not met.

Projected cash flows into and out of the pension plan are assumed to be contributions to the pension plan, benefit payments, pension plan administrative expenses and pension plan investment earnings. These projected cash flows are used to project the pension plan's Fiduciary Net Position at the beginning of each period. The pension plan's projected Fiduciary Net Position at the beginning of each period is compared to the amount of benefit payments projected to occur in that period.

It is assumed that the pension plan's Fiduciary Net Position is expected to always be invested using a strategy to achieve the long-term expected rate of return on pension plan investments.

The benefit payments that are projected to occur in a period are discounted using the long-term expected rate of return on pension plan investments if the amount of the pension plan's beginning Fiduciary Net Position is projected to be sufficient to make the benefit payments in that period. In periods in which benefit payments are projected to be greater than the amount of the pension plan's Fiduciary Net Position, they are discounted using a municipal bond rate as required by GASB 67.

For purposes of this valuation, the long-term expected rate of return on pension plan investments is 5.75%; the municipal bond rate is 2.06%, based on the December 2021 Bond Buyer Index as published by the Federal Reserve. For each period, the pension plan's Fiduciary Net Position is projected to be sufficient to make the benefit payments in that period, therefore, the resulting single discount rate is based solely on the long-term expected rate of return of 5.75%.