

# ANDOVER CONTRIBUTORY RETIREMENT SYSTEM

## FINANCIAL REPORTING AND DISCLOSURES Governmental Accounting Standards Board Statements 67 and 68

## Disclosures as of December 31, 2020

KMS Actuaries, LLC 52 Hunt Road Kingston, NH 03848

December, 2021





December 9, 2021

Andover Contributory Retirement Board Town Offices 36 Bartlet Street Andover, MA 01810

Dear Board Members:

We are pleased to present the enclosed report providing financial reporting and disclosures under Governmental Accounting Standards Board (GASB) Statement No. 67, Financial Reporting for Pension Plans (GASB 67), and GASB Statement No. 68, Accounting and Financial Reporting for Pensions (GASB 68) for the Andover Contributory Retirement System and participating employers as of December 31, 2020. Results are based on liabilities developed in an actuarial valuation performed as of January 1, 2021.

The Principal Valuation Results are provided in Section 1. The Notes to the Financial Statements and the Required Supplementary Information are provided in Sections 2 and 3, respectively. Employer Reporting Amounts Under GASB 68 are provided in Section 4. Finally, a Glossary of Terms is provided in Section 5.

The financial reporting and disclosures contained in this report are based on the member data provided by the Andover Contributory Retirement Board, asset information reported to the Public Employee Retirement Administration Commission (PERAC) by the Retirement Board and plan provisions contained in Chapter 32 of the Massachusetts General Laws. Although we did not audit the data used in the valuation and disclosure calculations, we believe that the information is complete and reliable.

Liabilities presented in this report are based on a long-term investment return rate of 5.75%, net of investment expense, compounded annually.

This report was completed in accordance with generally accepted actuarial standards and procedures, and conforms to the Code of Professional Conduct of the American Academy of Actuaries. The actuarial assumptions used in the determination of costs are reasonably related to the experience of the Plan and to reasonable expectations, and represent our best estimate of anticipated long-term experience under the Plan.

Andover Contributory Retirement Board December 9, 2021 Page 2

Future actuarial valuation results may differ significantly from the current results presented in this report. Examples of potential sources of volatility include plan experience differing from that anticipated by the economic or demographic assumptions, the effect of new entrants, changes in economic or demographic assumptions, the effect of law changes and the delayed effect of smoothing techniques.

Our valuation follows generally accepted actuarial methods and we perform such tests as we consider necessary to assure the accuracy of the results. The amounts presented in this report have been appropriately determined according to the actuarial assumptions and methods stated herein.

This report is intended for the sole use of the Andover Contributory Retirement System and participating employers and is intended to provide information to comply with the stated purpose of the report. It may not be appropriate for other purposes.

The undersigned credentialed actuaries are Members of the American Academy of Actuaries and meet the Qualification Standards of the American Academy of Actuaries necessary to render the actuarial opinion contained herein. They are available to answer any questions with regard to this report.

Respectfully submitted,

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## **EXECUTIVE SUMMARY**

#### GASB 67 and GASB 68

In June 2012, the GASB approved two related Statements that significantly changed the way pension plans and governments account and report pension liabilities. Effective for plans with fiscal years beginning after June 15, 2013, **GASB Statement No. 67**, *Financial Reporting for Pension Plans*, replaced the requirements of Statement No. 25 and effective for employers with fiscal years beginning after June 15, 2014, **GASB Statement No. 68**, *Accounting and Financial Reporting for Pensions*, replaced the requirements of Statement No. 27.

The pension standards reflect changes from those previously in place regarding how governments calculate total pension liability and pension expense. Further, the standards contain requirements for disclosing information in the notes to financial statements and presenting required supplementary information following the notes.

GASB 67 requires defined benefit pension plans, such as the Andover Contributory Retirement System, to present a statement of fiduciary net position (pension plan assets) and a statement of changes in fiduciary net position. Further, the statement requires that notes to financial statements include descriptive information such as the types of benefits provided, the classes of plan members covered and the composition of the pension plan's retirement board. Finally, GASB 67 requires pension plans to present in required supplementary information the sources of the changes in the net pension liability and information about the actuarially determined contributions compared with the actual contributions made to the plan and related ratios.

GASB 67 and GASB 68 require projected benefit payments be discounted to their actuarial present value using the single rate that reflects a long-term expected rate of return on pension plan investments to the extent that the pension plan's assets are sufficient to pay benefits and pension plan assets are expected to be invested using a strategy to achieve that return and tax-exempt, high-quality municipal bond rate to the extent that the conditions for use of the long-term expected rate of return are not met.

GASB 68 establishes standards for measuring and recognizing liabilities, deferred outflows of resources, deferred inflows of resources and pension expense by state and local governments.

The effective date for GASB 67 is for plan years beginning after June 15, 2013, which is the fiscal year ending December 31, 2014 for the Andover Contributory Retirement System. The effective date for GASB 68 is for employers' fiscal years beginning after June 15, 2014. The disclosures prepared as of December 31, 2020 (the measurement date) presents information to assist the Andover Contributory Retirement Board in providing the required information under GASB 68 to participating employers.

**GASB Statement No. 73**, Accounting and Financial Reporting for Pensions and Related Assets That Are Not within the Scope of GASB Statement 68, and Amendments to Certain Provisions of GASB Statements 67 and 68, clarifies the application of certain provisions of Statements 67 and 68 with regard to the following issues:

- Information about investment-related factors that significantly affect trends in the amounts reported for GASB
   67 and GASB 68 should be limited to those factors over which the pension plan or participating governments have influence (such as an investment policy) and
- (2) The contribution-related schedules in the RSI should exclude amounts associated with payables to the pension plan that arose in a prior fiscal year.

**GASB Statement No. 82**, *Pension Issues - An Amendment of GASB Statements No. 67, No. 68, and No. 73*, clarifies the definition of covered payroll, that a deviation from the Actuarial Standards of Practice with respect to selection of assumptions is not considered to be in conformity with GASB 67, GASB 68 and GASB 73, and that employer-paid member contributions are to be classified as plan member contributions.

## **EXECUTIVE SUMMARY**

A summary of principal results from the current disclosures and prior disclosures follows.

closure Date	December 31, 2020	December 31, 2019	% Change
Valuation Date	January 1, 2021	January 1, 2020	
Membership Data			
Active Plan Members	739	756	(2.2%)
Inactive Members Currently in Receipt	523	500	4.6%
Inactive Members Deferred	163	145	12.4%
Total Plan Members	1,425	1,401	1.7%
Covered Payroll	\$42,306,231	\$42,318,976	0.0%
Net Pension Liability			
Discount Rate	5.75%	6.25%	
Total Pension Liability (TPL)	\$364,304,594	\$326,701,771	11.5%
Fiduciary Net Position (FNP)	183,587,589	162,235,822	13.2%
Net Pension Liability (NPL)	\$180,717,005	\$164,465,949	9.9%
FNP as % of TPL	50.4%	49.7%	1.4%
Pension Expense			
Pension Expense	\$21,550,114	\$20,910,097	3.1%
Deferred Outflows	\$22,686,338	\$11,161,694	
Deferred Inflows	\$16,315,338	\$13,408,415	
Recognition Period	5.24	5.00	

### **Fiduciary Net Position**

Pension plan investments are reported at market value as of the measurement date. The fiduciary net position as of the current and prior measurement dates are shown in Section 1, Fiduciary Net Position.

### **Total Pension Liability**

The Total Pension Liability is based on liabilities developed in an actuarial valuation performed as of January 1, 2021 and is shown in Section 1, Total Pension Liability.

#### **Benefit Changes**

All benefit provisions remained the same from the prior measurement date. The Plan provisions used in these disclosures are detailed in Section 5, Summary of Plan Provisions, in the most recent funding actuarial report.

#### **Assumption Changes**

Most of the Actuarial Assumptions and Methods used in these disclosures are the same as the last measurement date, except the long-term investment return assumption was decreased from 6.25% to 5.75%, the assumption for terminated vested benefits and refunds was revised to assume that 50% of terminated employees with 10 or more years of service will elect a refund, and the mortality and mortality improvement rates were updated. The Actuarial Assumptions and Methods used in these disclosures are detailed in Section 6, Actuarial Assumptions and Methods, in the most recent funding valuation report.

#### **Pension Expense**

The Pension Expense for the fiscal year ending December 31, 2020 is \$21,550,114 and is developed in Exhibit 4.2. Pension Expense, as well as the Net Pension Liability and Deferred Outflows of Resources and Deferred Inflows of Resources, are developed for each member unit and are shown in Appendix C. Amounts by employer are developed using a proportionate share, the proportion of each employer's contribution to the aggregate amount of employer contributions, as shown in Exhibit 4.3.

### **COVID-19** Pandemic

The assumptions in this report do not reflect the potential impacts of the COVID-19 pandemic on the System. Especially in the short range, the pandemic is likely to materially affect the economic and demographic experience, in a way not anticipated by the assumptions on which the projections are based.

### **Fiduciary Net Position**

Asset information was provided by the Andover Contributory Retirement Board. The Trust Fund Composition, Asset Activity and the Gain or Loss on Pension Plan Investments for the current and prior fiscal years are as follows:

Year Ended December 31		2020		2019
Trust Fund Composition at Fiscal Year-End				
Cash	\$	346,743	\$	335,171
Individually Owned Short Term Investments		0		0
Fixed Income Securities		0		0
Equities (at market value)		0		0
Pooled Short Term Funds		0		0
Pooled Domestic Equity Funds		53,612,785		46,418,343
Pooled International Equity Funds		9,010,131		7,739,741
Pooled Global Equity Funds		0		0
Pooled Domestic Fixed Income Funds		15,041,645		13,944,314
Pooled International Fixed Income Funds		0		0
Pooled Global Fixed Income Funds		0		0
Pooled Alternative/Private Equity		0		0
Pooled Real Estate Funds		13,256,151		13,174,674
Pooled Domestic Balanced Funds		0		0
Pooled International Balanced Funds		0		0
Hedge Funds		0		0
PRIT Cash		350,079		451,631
PRIT Fund		91,871,462		80,191,773
Interest Due and Accrued		0		0
Prepaid Expenses		260		0
Accounts Receivable (A)		112,581		4,153
Land		0		0
Buildings		0		0
Accumulated Depreciation - Buildings		0		0
Accounts Payable (A)		(14,248)		(23,978)
Auditor or Other Adjustments		0		0
Total Market Value of Assets	\$	183,587,589	\$	162,235,822

### **Fiduciary Net Position**

Fiscal Year Ended December 31

#### 2019 2020 **Asset Activity** Market value as of beginning of year \$ 162,235,822 \$ 137,594,640 Contributions - employer 13,916,779 11,518,013 Contributions - member 4,254,605 4,148,777 Net investment income 19,428,279 24,938,981 Benefit payments, including refunds of member contributions (15,677,851)(15,950,861)Administrative expenses (297,035) (286,738) Other 0 0 Market Value as of end of year \$ 183,587,589 \$ 162,235,822 12.12% 18.43% Money-Weighted Rate of Return

#### (Gain) / Loss on Pension Plan Investments

Projected earnings	\$ 10,082,048	\$ 8,590,359
Actual earnings	19,428,279	24,938,981
(Gain) / Loss on pension plan investments	\$ (9,346,231)	\$ (16,348,622)

## **Total Pension Liability**

The Total Pension Liability, developed using the Entry Age Normal funding method, is the portion of the actuarial present value of projected benefit payments that is attributed to past periods of member service. The total pension liability as of the December 31, 2020 measurement date was developed from an actuarial valuation as of January 1, 2021.

The Service Cost is the portion of the actuarial present value of projected benefit payments that is attributed to a valuation year. Only active employees who have not reached the age at which the probability of retirement is 100% incur a service cost.

Actuarial gains and losses arise from the difference between estimates and actual experience, excluding amounts related to benefit changes and changes in assumptions or other inputs.

The development of the Total Pension Liability from the beginning of the measurement period, December 31, 2019 to the end of the measurement period, December 31, 2020 is shown below:

#### **Measurement Date**

December 31, 2020

1. Total Pension Liability, beginning of year*:				
a. Actives				
b. Retired and Disabled Members and Beneficiaries				
c. Inactive Members				
d. Total Pension Liability at 6.25% (a. + b. + c.)			\$	326,701,771
2. Service Cost			\$	7,948,484
			•	.,,
3. Benefit Payments				(15,950,861)
4. Interest [6.25% x (1.d. + 2. + .5 x 3)]			\$	20,417,177
5. Changes of benefit terms				-
6. Differences between expected and actual experience				3,514,944
7. Changes of assumptions or other inputs				21,673,079
8. Total Pension Liability, end of year (1.d. + 2. + 3. + 4. + 5	. + 6. +	• 7.)		
a. Actives	\$	168,931,913		
b. Retired and Disabled Members and Beneficiaries		190,730,314		
c. Inactive Members		4,642,367		
d. Total Pension Liability at 5.75% (a. + b. + c.)			\$	364,304,594

\* Beginning of year total pension liability by status is not available.

## **Plan Description**

#### Plan administration

The Andover Contributory Retirement System (the "System") is a cost-sharing, multiple-employer defined benefit pension plan that provides pensions for eligible employees of the Town of Andover. The System is a member of the Massachusetts Contributory Retirement System and is governed by Chapter 32 of the Massachusetts General Laws. The System does not have the authority to amend benefit provisions.

The System is governed by a Retirement Board made up of five elected and appointed members.

#### **Plan membership**

At December 31, 2020, pension plan membership consisted of the following:

Inactive plan members or beneficiaries currently receiving benefits	523
Inactive plan members entitled to but not yet receiving benefits	163
Active plan members	739
	1,425

#### **Benefits provided**

The System provides retirement, disability and death benefits. Retirement benefits are determined as a percentage of the member's 3-year (5-year for members hired after April 1, 2012) final average compensation times the member's years of service. The percentage is based on the age of the member at retirement and his or her Group classification. Cost-of-living adjustments of 3% of the first \$12,000 of the annual retirement allowance are provided at the discretion of the System's Retirement Board. A summary of the benefits is outlined in the January 1, 2021 actuarial valuation report.

#### Contributions

Plan members are required to contribute a percentage of their annual compensation that varies according to their membership date, as follows:

Prior to 1975	5% of Salary
1975 - 1983	7% of Salary
1984 – June 30, 1996	8% of Salary
July 1, 1996 – present	9% of Salary
1979 – present	An additional 2% of Salary in excess of \$30,000.
Group 1 members hired on	6% of Salary with 30 or more years of creditable service.
or after April 2, 2012	

Employer contributions are determined in accordance with the requirements set forth in Section 22D and Section 22F of Chapter 32 of the Massachusetts General Laws ("M.G.L."). The appropriation is comprised of the annual employer normal cost and amortization payments to pay the unfunded actuarial accrued liability.

## **Net Pension Liability**

The components of the Net Pension Liability at December 31, 2020, were as follows:

Total Pension Liability	\$ 364,304,594
Fiduciary Net Position	 (183,587,589)
Net Pension Liability	\$ 180,717,005

Fiduciary Net Position as a percentage of the Total Pension Liability 50.4%

#### **Actuarial assumptions**

The Total Pension Liability was determined by an actuarial valuation as of January 1, 2021, using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.2% per year
Salary increases	Group 1: 6% - 4.25%, based on service
Investment rate of return	Group 4: 7% - 4.75%, based on service 5.75%, net of pension plan investment expense, including
	inflation

Mortality rates were based on the RP-2014 Blue Collar Mortality Table with full generational mortality improvement using Scale MP-2018. For disabled lives, the mortality rates were based on the RP-2014 Blue Collar Mortality Table set forward one year with full generational mortality improvement using Scale MP-2018.

### Long-Term Real Rates of Return

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of December 31, 2020 (see the discussion of the pension plan's investment policy) are summarized in the following table:

Asset Class	Target Allocation <sup>1</sup>	Long-Term Expected Real Rates of Return <sup>2</sup>
Domestic Equity	33.0%	4.20%
International Equity	16.0%	5.10%
Private Equity	5.5%	8.00%
Real Estate	15.0%	3.80%
Timberland	2.0%	4.40%
Fixed Income	22.0%	1.92%
Portfolio Completion Strategies	6.5%	3.00%
Total	100%	

<sup>1</sup> Provided by Dahab Associates.

<sup>2</sup> Provided by Pension Reserves Investment Board. Inflation of 2.2% is added to the long-term expected real rates of return to approximate the long-term expected rate of return.

## **Discount Rate**

The discount rate used to measure the Total Pension Liability is 5.75%. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current contribution rates and that contributions from participating employers will be made in accordance with Sections 22D and 22F of Chapter 32 of the Massachusetts General Laws. Based on those assumptions, the pension plan's Fiduciary Net Position was projected to be available to make all projected benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the Total Pension Liability.

#### Sensitivity of the Net Pension Liability to Changes in the Discount Rate:

The following presents the Net Pension Liability calculated using the discount rate of 5.75%, as well as what the Net Pension Liability would be if it were calculated using a discount rate 1-percentage point lower (4.75%) or 1-percentage point higher (6.75%) than the current rate:

		Current					
	: 	1% Decrease (4.75%)		Discount Rate (5.75%)		1% Increase (6.75%)	
Total Pension Liability	\$	410,373,231	\$	364,304,594	\$	325,705,581	
Fiduciary Net Position		183,587,589		183,587,589		183,587,589	
Net Pension Liability	\$	226,785,642	\$	180,717,005	\$	142,117,992	

### Exhibit 3.1 - Changes in Net Pension Liability and Related Ratios

Fiscal Year Ended December 31	2020	2019	2018	2017	2016		
Total Pension Liability							
			-				
Service cost	\$ 7,948,484	\$ 7,603,341	\$ 7,335,220	\$ 7,340,267	\$ 7,081,423		
Interest	20,417,177	19,891,392	19,168,955	18,050,660	17,341,752		
Changes of benefit terms	-	-	-	-	-		
Differences between expected and							
actual experience	3,514,944	(3,612,969)	-	5,550,864	-		
Changes of assumptions	21,673,079	-	-	1,364,706	-		
Benefit payments, including refunds of							
member contributions	(15,950,861)	(15,677,851)	(14,748,757)	(14,068,710)	(12,610,258)		
Net change in Total Pension Liability	\$ 37,602,823	\$ 8,203,913	\$ 11,755,418	\$ 18,237,787	\$ 11,812,917		
Total Pension Liabilitybeginning	\$ 326,701,771	\$ 318,497,858	\$ 306,742,440	\$ 288,504,653	\$ 276,691,736		
Total Pension Liabilityending (a)	\$ 364,304,594	\$ 326,701,771	\$ 318,497,858	\$ 306,742,440	\$ 288,504,653		
		Fiduciary Net Positio	n				
Contributionsemployer	\$ 13,916,779	\$ 11,518,013	\$ 10,464,565	\$ 9,517,477	\$ 8,665,124		
Contributionsmember	4,254,605	4,148,777	4,025,019	3,851,430	3,785,283		
Net investment income	19,428,279	24,938,981	(5,622,340)	21,180,649	8,351,874		
Benefit payments, including refunds of							
member contributions	(15,950,861)	(15,677,851)	(14,748,757)	(14,068,710)	(12,610,258)		
Administrative expenses	(297,035)	(286,738)	(295,608)	(267,297)	(286,066)		
Other	-	-	-	-	-		
Net change in Fiduciary Net Position	\$ 21,351,767	\$ 24,641,182	\$ (6,177,121)	\$ 20,213,549	\$ 7,905,957		
	,,.	+,,	· (-,,,	,			
Fiduciary Net Position-beginning	\$ 162,235,822	\$ 137,594,640	\$ 143,771,761	\$ 123,558,212	\$ 115,652,255		
Fiduciary Net Position-ending (b)	\$ 183,587,589	\$ 162,235,822	\$ 137,594,640	\$ 143,771,761	\$ 123,558,212		
		,	,,	, , -			
	Net Pensi	ion Liability and Rela	ted Ratios				
Net Pension Liabilityending (a) (b)	\$ 180,717,005	\$ 164,465,949	\$ 180,903,218	\$ 162,970,679	\$ 164,946,441		
		, ,		+ , ,	· · · · · · · · · _		
Fiduciary Net Position as a percentage	50.00%	40.000	10.000	40.07%	40.00%		
of the Total Pension Liability	50.39%	49.66%	43.20%	46.87%	42.83%		
Covered Payroll	\$ 42,306,231	\$ 42,318,976	\$ 40,545,376	\$ 38,828,166	\$ 38,583,218		
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Net Pension Liability as a percentage of							
Covered Payroll	427.16%	388.63%	446.17%	419.72%	427.51%		
	,			/0			

### Exhibit 3.1 - Changes in Net Pension Liability and Related Ratios (continued)

Fiscal Year Ended December 31	2015	2014	2013	2012	2011
	-	Total Pension Liability			
		-			
Service cost	\$ 5,031,130	\$ 4,830,379			
Interest	17,252,209	16,502,651			
Changes of benefit terms	-	-			
Differences between expected and actual experience	(2.424.106)				
Changes of assumptions	(3,424,106) 46,223,459	-			
Benefit payments, including refunds of	40,223,439	-			
member contributions	(11,937,955)	(11,786,173)			
Net change in Total Pension Liability	\$ 53,144,737	\$ 9,546,857			
	. , ,				
Total Pension Liabilitybeginning	\$ 223,546,999	\$ 214,000,142			
Total Pension Liabilityending (a)	\$ 276,691,736	\$ 223,546,999			
	I	Fiduciary Net Position			
Contributionsemployer	\$ 8,007,778	\$ 6,281,397			
Contributionsmember	3,659,016	3,511,254			
Net investment income	999,647	8,085,612			
Benefit payments, including refunds of					
member contributions	(11,937,955)	(11,786,173)			
Administrative expenses	(262,001)	(240,330)			
Other		<u> </u>			
Net change in Fiduciary Net Position	\$ 466,485	\$ 5,851,760			
	A 445 405 770	<b>.</b>			
Fiduciary Net Positionbeginning	\$ 115,185,770	\$ 109,334,010			
Fiduciary Net Positionending (b)	\$ 115,652,255	\$ 115,185,770			
	Net Pensi	on Liability and Related	Ratios		
			natioo		
Net Pension Liabilityending (a) (b)	\$ 161,039,481	\$ 108,361,229			
Fiduciary Net Position as a percentage					
of the Total Pension Liability	41.80%	51.53%			
Covered Payroll	\$ 36,946,467	\$ 36,488,870			
Net Pension Liability as a percentage of		000 07%			
Covered Payroll	435.87%	296.97%			

Note: Only 7 years are presented here and on the previous page, beginning with the year of implementation; 10 years of information will be required.

## **SECTION 3 - REQUIRED SUPPLEMENTARY INFORMATION**

### Exhibit 3.2 - Schedule of Employer Contributions

Fiscal Year Ended December 31	2020		2019		2018		2017		2016
Actuarially Determined Contribution	\$ 12,025,710	\$	11,218,013	\$	10,464,565	\$	9,513,240	\$	8,648,400
Contributions in relation to the									
Actuarially Determined Contribution	13,916,779	_	11,518,013	_	10,464,565		9,517,477		8,665,124
Contribution deficiency (excess)	\$ (1,891,069)	\$	(300,000)	\$	-	\$	(4,237)	\$	(16,724)
	 	_		_		_		_	
Covered Payroll	\$ 42,306,231	\$	42,318,976	\$	40,545,376	\$	38,828,166	\$	38,583,218
Contributions as a percentage of									
Covered Payroll	32.90%		27.22%		25.81%		24.51%		22.46%
Covereu Fayron	52.90%		21.22%		∠5.81%		24.51%		22.40%

The contribution shown above, \$13,916,779, represents the actual contributions made by member units of the Andover Contributory Retirement System for the 2021 fiscal year.

## SECTION 3 - REQUIRED SUPPLEMENTARY INFORMATION

### Exhibit 3.2 - Schedule of Employer Contributions (continued)

Fiscal Year Ended December 31	2015	2014	2	013	2012	2011	L
Actuarially Determined Contribution	\$ 8,007,778	\$ 6,281,397					
Contributions in relation to the Actuarially Determined Contribution	 8,007,778	 6,281,397					
Contribution deficiency (excess)	\$ -	\$ -					_
Covered Payroll	\$ 36,946,467	\$ 36,488,870					
Contributions as a percentage of Covered Payroll	21.67%	17.21%					

Note: Only 7 years are presented here and on the previous page, beginning with the year of implementation; 10 years of information will be required.

## **SECTION 3 - REQUIRED SUPPLEMENTARY INFORMATION**

Exhibit 3.3 - Investment Returns										
Fiscal Year Ended December 31	2020	2019	2018	2017	2016	2015	2014	2013	2012	2011
Annual money-weighted rate of return, net of investment expense	12.12%	18.43%	-3.94%	17.63%	7.37%	0.87%	7.57%			

The money-weighted rate of return considers the changing amounts actually invested during a period and weights the amount of pension plan investments by the proportion of time they are available to earn a return during that period. The rate of return is then calculated by solving, through an iterative process, for the rate that equates the sum of the weighted external cash flows into and out of the pension plan investments to the ending fair value of pension plan investments.

Appendix A shows the details of the calculation of the money-weighted rate of return for the current fiscal year.

Note: Only 7 years are presented here, beginning with the year of implementation; 10 years of information will be required.

### Notes to the Required Supplementary Information

#### Changes of benefit terms

All benefit provisions remained the same from the prior measurement date. The Plan provisions used in these disclosures are detailed in Section 5, Summary of Plan Provisions, in the most recent funding actuarial report.

#### **Changes of assumptions**

Most of the Actuarial Assumptions and Methods used in these disclosures are the same as the last measurement date, except the long-term investment return assumption was decreased from 6.25% to 5.75%, the assumption for terminated vested benefits and refunds was revised to assume that 50% of terminated employees with 10 or more years of service will elect a refund, and the mortality and mortality improvement rates were updated. The Actuarial Assumptions and Methods used in these disclosures are detailed in Section 6, Actuarial Assumptions and Methods, in the most recent funding valuation report.

#### Methods and assumptions used in calculations of Actuarially Determined Contributions

The Actuarially Determined Contributions in the schedule of employers' contributions are calculated as of August 1 of the fiscal year in which contributions are reported. The following actuarial methods and assumptions were used to determine contributions reported in that schedule:

Actuarial cost method	Entry Age No	rmal
Amortization method	UAAL	Increasing dollar amount at 4% to reduce the Unfunded Actuarial Accrued Liability to zero on or before June 30, 2040. The annual increase in appropriation is further limited to 7.37%.
Asset valuation method		Value of Assets is the market value of assets as of the re reduced by the sum of:
	b) ( c) 4	30% of gains and losses of the prior year, 60% of gains and losses of the second prior year, 40% of gains and losses of the third prior year, and 20% of gains and losses of the fourth prior year.
	deficiency of market valu	gains and losses are determined by the excess or f the expected return over the actual return on the ie. The actuarial valuation of assets is further to be not less than 85% or more than 115% of market
Inflation	2.2% per yea	r
Salary increases		- 4.25%, based on service - 4.75%, based on service
Payroll growth	3.5% per yea	r
Investment rate of return	5.75%, net o	f pension plan investment expense, including inflation.

### Exhibit 4.1 - Deferred Outflows of Resources and Deferred Inflows of Resources

Deferred Outflows of Resources and Deferred Inflows of Resources arising from differences between expected and actual experience are recognized in Pension Expense over the average expected remaining service life of all active and inactive members.

							ances at per 31, 2020		
	Experience Losses	Experience Gains	in Per	nts Recognized nsion Expense through nber 31, 2020	0	Deferred outflows of Resources		Deferred Inflows of Resources	
Year	(a)	(b)	_	(C)		(a) - (c)		(b) - (c)	
2015	\$-	\$ 3,424,106	\$	(3,424,106)	\$	-	\$	-	
2016	-	-		-		-		-	
2017	5,550,864	-		3,700,576		1,850,288		-	
2018	-	-		-		-		-	
2019	-	3,612,969		(1,445,186)		-		2,167,783	
2020	3,514,944	-		670,791		2,844,153		-	
Total					\$	4,694,441	\$	2,167,783	

Deferred Outflows of Resources and Deferred Inflows of Resources arising from changes of assumptions are recognized in Pension Expense over the average expected remaining service life of all active and inactive members.

					ices at r 31, 2020	
	Increases in the Total Pension Liability	Decreases in the Total Pension Liability	Amounts Recognized in Pension Expense through December 31, 2020	Deferred Outflows of Resources	Deferred Inflows of Resources	
Year	(a)	(b)	(C)	(a) - (c)	(b) - (c)	
2015	\$ 46,223,459	\$-	\$ 46,223,459	\$-	\$-	
2016	-	-	-	-	-	
2017	1,364,706	-	909,804	454,902	-	
2018	-	-	-	-	-	
2019	-	-	-	-	-	
2020	21,673,079	-	4,136,084	17,536,995	-	
Total				\$ 17,991,897	\$-	

### Exhibit 4.1 - Deferred Outflows of Resources and Deferred Inflows of Resources

Deferred Outflows of Resources and Deferred Inflows of Resources arising from differences between projected and actual earnings on Pension Plan investments are recognized in Pension Expense over five years.

					nces at er 31, 2020		
	Investment Earnings Less Than Projected	Investment Earnings Greater Than Projected	Amounts Recognized in Pension Expense through December 31, 2020	Deferred Dutflows of Resources		Deferred Inflows of Resources	
Year	(a)	(b)	(C)	 (a) - (c)		(b) - (c)	
2015	\$ 7,906,590	\$-	\$ 7,906,590	\$ -	\$	-	
2016	-	1,137,543	(1,137,543)	-		-	
2017	-	13,488,483	(10,790,789)	-		2,697,694	
2018	14,590,738	-	8,754,444	5,836,294		-	
2019	-	16,348,622	(6,539,452)	-		9,809,170	
2020	-	9,346,231	(1,869,246)	-		7,476,985	
Subtotal				\$ 5,836,294	\$	19,983,849	
Net				\$ -	\$	14,147,555	

### Exhibit 4.1 - Deferred Outflows of Resources and Deferred Inflows of Resources

Deferred Outflows of Resources and Deferred Inflows of Resources arising from changes in proportion and differences between employer contributions and proportionate share of contributions are recognized in Pension Expense over the average expected remaining service life of all active and inactive members.

					r 31, 2020
	Proportionate Share* Outflows	Proportionate Share* Inflows	Amounts Recognized in Pension Expense through December 31, 2020	Deferred Outflows of Resources	Deferred Inflows of Resources
Year	(a)	(b)	(C)	(a) - (c)	(b) - (c)
2015	\$ 577,264	\$ 577,264	\$ 577,264	\$-	\$-
2016	16,595	16,595	13,829	2,766	2,766
2017	1,593,943	1,593,943	1,062,629	531,314	531,314
2018	-	-	-	-	-
2019	348,139	348,139	139,255	208,884	208,884
2020	2,955,225	2,955,225	563,974	2,391,251	2,391,251
Total				\$ 3,134,215	\$ 3,134,215

\* Changes in Proportion and Differences Between Employer Contributions and Proportionate Share of Contributions

Amounts reported as Deferred Outflows of Resources and Deferred Inflows of Resources will be recognized in Pension Expense as follows:

Year ended December 31	
2021	\$ 318,359
2022	\$ 3,016,054
2023	\$ (1,054,689)
2024	\$ 2,937,628
2025	\$ 1,153,648
Thereafter	\$ -
Total Deferred Outflows	\$ 25,820,553
Total Deferred Inflows	\$ 19,449,553

### Exhibit 4.2 - Pension Expense

The Pension Expense and deferred outflows and inflows of resources primarily result from changes in the components of the net pension liability (NPL). Most changes in the NPL are included in the Pension Expense in the period of the change, including service cost, interest on total pension liability, changes in benefit terms and projected earnings on the pension plan's investments. Other changes in the net pension liability are included in Pension Expense over the current and future periods. These include the effects on the total pension liability of changes of economic and demographic assumptions and differences between expected and actual experience. In addition, the effect on the net pension liability of differences between the projected earnings on pension plan investments and actual experience with regard to those earnings are included in Pension Expense over the current and future periods. The Pension Expense for the reporting period ending December 31, 2020 is presented below:

1.	Ser	vice cost		\$ 7,948,484
2.	Inte	erest on the total pension liability		
	a.	Total Pension Liability, beginning of year	326,701,771	
	b.	Service cost, beginning of year	7,948,484	
	c.	Benefit payments, including refunds of employee		
		contributions	(15,950,861)	
	d.	Interest on Total Pension Liability		20,417,177
3.	Diff	ferences between expected and actual experience		302,656
4.	Cha	anges of benefit terms		-
5.	Cha	anges of assumptions		12,067,444
6.	Em	ployee contributions		(4,254,605)
7.	Pro	jected earnings on pension plan investments		
	a.	Fiduciary Net Position, beginning of year	162,235,822	
	b.	Employer contributions	13,916,779	
	c.	Employee contributions	4,254,605	
	d.	Benefit payments, including refunds of employee		
		contributions	(15,950,861)	
	e.	Administrative expenses and other	(297,035)	
	f.	Total projected earnings		(10,082,048)
8.	Diff	ferences between projected and actual earnings on		
	pla	n investments		(5,146,029)
9.	Per	nsion plan administrative expenses		297,035
10.	Oth	ner changes in Fiduciary Net Position		 -
11.	Tot	al Pension Expense		\$ 21,550,114

### Exhibit 4.3 - Proportionate Share of Contributions

The basis of an employer's allocation of the collective pension amount is consistent with the manner in which contributions to the plan are made. The schedule of employer allocations for 2020 and 2019, based on the Net Pension Liability as of December 31, 2020 and employer contributions made for the 2020 fiscal year, respectively, shows the proportionate relationship of each employer to all employers and each employer's allocation percentage.

			2019		
Entity	Total Pension Liability (a)	Fiduciary Net Position (b)	Net Pension Liability: (a) - (b)	Proportionate Share of Net Pension Liability	Proportionate Share of Total Employer Contribution
Town of Andover	267,087,708	134,903,731	132,183,977	73.144183%	72.241715%
Water Department	14,798,230	7,463,707	7,334,523	4.058568%	3.487997%
Sewer Department	2,058,560	1,038,597	1,019,963	0.564398%	0.501078%
Housing Authority	4,068,738	1,662,732	2,406,006	1.331367%	0.959689%
School - Cafeteria Workers	5,027,115	2,543,019	2,484,096	1.374578%	1.770314%
School - All Other	71,264,243	35,975,803	35,288,440	19.526906%	21.039207%
Total	364,304,594	183,587,589	180,717,005	100.000000%	100.000000%

Proportionate share for 2020 is developed using the Net Pension Liability as of December 31, 2020.

### Exhibit 4.4 - Pension Amounts by Employer

The Schedule of Pension Amounts by Employer is provided in Appendix C. The schedule shows the Net Pension Liability, the various categories of Deferred Outflows of Resources and Deferred Inflows of Resources and Pension Expense for each employer. The schedule includes the differences between expected and actual experience, differences between projected and actual investment earnings and changes of assumptions. Further, each employer is required to recognize Deferred Outflows of Resources and Deferred Inflows of Resources related to (1) the net impact from changes in proportion between periods and (2) differences between actual contributions made by an employer and their proportionate share of contributions.

Each employer's allocation of Pension Expense and Net Pension Liability can be based on the proportion of its contributions to the aggregate amount of employer contributions.

Under GASB 68, gains and losses (investment, experience or assumption changes) and changes in employer's proportionate shares related to pensions are recognized in Pension Expense systematically over time.

The first amortized amounts are recognized in Pension Expense for the year the gain or loss occurs. The remaining amounts are categorized as Deferred Inflows and Deferred Outflows to be recognized in future Pension Expense.

The amortization period differs depending on the source of the gain or loss:

Difference between projected and actual earnings	5 year straight-line amortization
All other amounts	Straight-line amortization over the average expected remaining service lives of all members that are provided with benefits (actives, inactives and retirees) as of the beginning of the measurement period

#### For 2020:

- Net Pension Liability, Deferred Outflows of Resources, Deferred Inflows of Resources and Pension Expense are allocated to each employer based on its proportionate share of Total Employer Contribution shown in Exhibit 4.3.
- The difference between expected and actual experience is amortized over the average of the expected future service lives of all participants, with the first amortized amount recognized in Pension Expense in the current year. Similar Deferred Outflows of Resources and Deferred Inflows of Resources were established during prior years, with the first amortized amount recognized in Pension Expense in 2015.
- Net difference between projected and actual investment earnings (gain on pension plan investments for 2020) is amortized over 5 years, with the first amortized amount recognized in Pension Expense in the current year. Similar Deferred Outflows of Resources and Deferred Inflows of Resources were established during prior years, with the first amortized amount recognized in Pension Expense in 2014.
- The change in Total Pension Liability as a result of changes in assumptions is amortized over the average of the expected future service lives of all participants, with the first amortized amount recognized in Pension Expense in the current year. Similar Deferred Outflows of Resources and Deferred Inflows of Resources were established during prior years, with the first amortized amount recognized in Pension Expense in 2015.

### Exhibit 4.4 - Pension Amounts by Employer

#### For 2020 (continued):

- There are no differences between employer contributions and the proportionate share of contributions because the Plan utilizes employer contributions as the method of allocation.
- The net effect of the change in the employer's proportionate shares of the collective Net Pension Liability, collective Deferred Outflows and Deferred Inflows is amortized over the average expected remaining service lives of all members, with the first amortized amount recognized in Pension Expense in the current year. Similar Deferred Outflows of Resources and Deferred Inflows of Resources were established during prior years, with the first amortized amount recognized in 2015.
- No adjustments have been made for employer contributions made subsequent to the measurement date as defined in paragraph 57 of GASB 68.

## **SECTION 5 - GLOSSARY OF TERMS**

Actuarial Assumptions – Assumptions, based upon past experience or standard tables, used to predict the occurrence of future events affecting the commencement, amount and duration of pension benefits, such as: changes in compensation, mortality, withdrawal, disablement and retirement; rates of investment earnings and asset appreciation or depreciation; and any other relevant items.

Actuarial Cost Method (or Funding Method) – A procedure for allocating the Actuarial Present Value of projected benefit payments to the current year (Service Cost) and the past (Total Pension Liability).

Actuarial (Experience) Gain or Loss – A measure of the difference between actual experience and that expected based upon the set of Actuarial Assumptions during the period between the valuation date and the most recent immediately preceding valuation date.

Actuarial Present Value of Projected Benefit Payments – The dollar value on the valuation date of all benefits expected to be paid to current members based upon the Actuarial Assumptions and the terms of the Plan.

Actuarially Determined Contribution – A target or recommended contribution to a defined benefit pension plan for the reporting period, determined in conformity with Actuarial Standards of Practice based on the most recent measurement available when the contribution for the reporting period was adopted.

Actuarial Valuation Date – The date as of which an actuarial valuation is performed. This date may be up to 24 months prior to the measurement date and up to 30 months prior to the employer's reporting date.

Covered Payroll – The payroll on which contributions to a pension plan are based.

**Deferred Inflow of Resources** – Acquisition of resources by a government that is applicable to future reporting periods. Under GASB 68, deferred inflows of resources are made up of experience gains, assumption changes reducing the Total Pension Liability and investment gains that are recognized in future reporting periods.

**Deferred Outflow of Resources** – Consumption of resources by a government that is applicable to future reporting periods. Under GASB 68, deferred outflows of resources are made up of experience losses, assumption changes increasing the Total Pension Liability and investment losses that are recognized in future reporting periods.

**Discount Rate** – Single rate of return that, when applied to all projected benefit payments, results in an actuarial present value of projected benefit payments equal to the sum of:

- (1) a long-term expected rate of return on pension plan investments to the extent that the pension plan's assets are sufficient to pay benefits and pension plan assets are expected to be invested using a strategy to achieve that return and
- (2) a tax-exempt, high-quality municipal bond rate to the extent that the conditions for use of the long-term expected rate of return are not met.

**Entry Age Normal Actuarial Cost Method** – A method under which the actuarial present value of the projected benefits of each individual in an actuarial valuation is allocated on a level basis over the earnings or service of the individual between entry age and assumed exit age.

## **SECTION 5 - GLOSSARY OF TERMS**

Fiduciary Net Position - The fair market value of assets as of the measurement date.

Funded Ratio – The Actuarial Value of Assets expressed as a percentage of the Actuarial Accrued Liability.

GASB - Governmental Accounting Standards Board.

**Long-Term Expected Rate of Return** – Long-term expected rate of return on pension plan investments expected to be used to finance the payment of benefits, net of investment expenses.

Measurement Date - The date as of which the Total Pension Liability and Fiduciary Net Position are measured.

**Municipal Bond Rate** – Yield or index rate for 20-year, tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher.

**Net Pension Liability** – The liability of the employer for benefits provided through a defined benefit pension plan. It is calculated as the Total Pension Liability less the Fiduciary Net Position.

**Present Value of Future Benefits** – The actuarial present value of the cost to finance benefits payable in the future, discounted to reflect the expected effects of the time value of money and the probabilities of payment.

Reporting Date – The last day of the Plan or employer's fiscal year.

Service Cost – The portion of the actuarial present value of projected benefit amounts that is attributed to a valuation year.

**Total Pension Liability** – The portion of the actuarial present value of projected benefit amounts that is attributed to past periods of employee service using the Entry Age Normal cost method based on the requirements of GASB 67 and GASB 68.

Unfunded Actuarial Accrued Liability – The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets.

## APPENDIX A - CALCULATION OF MONEY-WEIGHTED RATE OF RETURN

	Plan Investments/ Net External Cash Flows (a)	Periods Invested (b)	Period Weight (c)=(b)÷12	(d)	=(a) x (1+r <sub>mw</sub> ) <sup>(c)</sup>
Beginning value - January 1, 2020	\$ 162,235,822	12	1.00	\$	181,897,246
Monthly net external cash flows:					
January	(943,706)	11	0.92		(1,048,035)
February	(1,007,228)	10	0.83		(1,107,969)
March	(1,188,578)	9	0.75		(1,295,052)
April	(640,543)	8	0.67		(691,302)
Мау	(1,136,516)	7	0.58		(1,214,941)
June	(1,163,920)	6	0.50		(1,232,432)
July	(845,907)	5	0.42		(887,202)
August	12,400,359	4	0.33		12,882,319
September	(574,850)	3	0.25		(591,527)
October	(1,045,115)	2	0.17		(1,065,231)
November	(1,033,469)	1	0.08		(1,043,368)
December	(1,014,917)	0	0.00		(1,014,917)
Ending value - December 31, 2020				\$	183,587,589
Money-weighted rate of return					12.12%

Note: Beginning and ending values are based on amounts reported in the System's 2020 Annual Statement, and monthly cash flows are based on amounts provided by the Retirement Board.

## APPENDIX B - SCHEDULE OF DEFERRED OUTFLOWS OF RESOURCES AND DEFERRED INFLOWS OF RESOURCES

/ear	Differences between Expected and Actual Experience	Recognition Period (Years)	2020	2021	2022	2023	2024	2025	2026	2027	2028	2029
	P	(/								-		
2015	(3,424,106)	6.00	(570,684)	-	-	-	-	-	-	-	-	-
2016	-	6.00	-	-	-	-	-	-	-	-	-	-
2017	5,550,864	6.00	925,144	925,144	925,144	-	-	-	-	-	-	-
2018	-	6.00	-	-	-	-	-	-	-	-	-	-
2019	(3,612,969)	5.00	(722,595)	(722,595)	(722,594)	(722,594)	-	-	-	-	-	-
2020	3,514,944	5.24	670,791	670,791	670,791	670,791	670,791	160,989	-	-	-	-
Net Increase	e (Decrease) in Pension	Expense	302,656	873,340	873,341	(51,803)	670,791	160,989	-	-	-	-
/ear	Changes of Assumptions	Recognition Period (Years)	2020	2021	2022	2023	2024	2025	2026	2027	2028	2029
2015	46,223,459	6.00	7,703,909	-	-	-	-	-	-	-	-	-
2016	-	6.00	-	-	-	-	-	-	-	-	-	-
2017	1,364,706	6.00	227,451	227,451	227,451	-	-	-	-	-	-	-
2018	-	6.00	-	-	-	-	-	-	-	-	-	-
2019	-	5.00	-	-	-	-	-	-	-	-	-	-
2019 2020	- 21,673,079	5.00 5.24	- 4,136,084	- 4,136,084	- 4,136,084	- 4,136,084	- 4,136,084	- 992,659	-	-	-	-

## APPENDIX B - SCHEDULE OF DEFERRED OUTFLOWS OF RESOURCES AND DEFERRED INFLOWS OF RESOURCES

Year	Differences between Projected and Actual Earnings on Pension Plan Investments	Recognition Period (Years)	2020	2021	2022	2023	2024	2025	2026	2027	2028	2029
2015	7,906,590	5	-	-	-	-	-	-	-	-	-	-
2016	(1,137,543)	5	(227,507)	-	-	-	-	-	-	-	-	-
2017	(13,488,483)	5	(2,697,697)	(2,697,694)	-	-	-	-	-	-	-	-
2018	14,590,738	5	2,918,147	2,918,147	2,918,147	-	-	-	-	-	-	-
2019	(16,348,622)	5	(3,269,726)	(3,269,723)	(3,269,723)	(3,269,724)	-	-	-	-	-	-
2020	(9,346,231)	5	(1,869,246)	(1,869,246)	(1,869,246)	(1,869,246)	(1,869,247)	-	-	-	-	-
Net Increa	ase (Decrease) in Pension	Expense	(5,146,029)	(4,918,516)	(2,220,822)	(5,138,970)	(1,869,247)	-	-	-	-	-

Pension Amounts as of December 31, 2020	Andover Contributory Retirement System			Town of Andover		
♦ Current Proportionate Share				73.144183%		
♦ Prior Proportionate Share				72.241715%		
Beginning Net Pension Liability	\$	164,465,949	\$	118,813,022		
Ending Net Pension Liability	\$	180,717,005	\$	132,183,977		
Total Deferred Outflows of Resources:						
<ul> <li>Differences Between Expected and Actual Experience</li> </ul>	\$	4,694,441	\$	3,433,711		
<ul> <li>Changes of Assumptions</li> </ul>		17,991,897		13,160,026		
<ul> <li>Changes in Proportion and Differences Between Employer Contributions and Proportionate Share of Contributions</li> </ul>		3,134,215		1,160,234		
Total Deferred Outflows of Resources	\$	25,820,553	\$	17,753,971		
Total Deferred Inflows of Resources:						
	\$	2,167,783	\$	1,585,607		
<ul> <li>Differences Between Expected and Actual Experience</li> <li>Not Differences Between Breissted and Actual Investment</li> </ul>	Ψ	14,147,555	Ψ	10,348,113		
<ul> <li>Net Difference Between Projected and Actual Investment Earnings on Pension Plan Investments</li> </ul>		14,147,555		10,348,113		
<ul> <li>Changes of Assumptions</li> </ul>		-		-		
<ul> <li>Changes in Proportion and Differences Between Employer Contributions and Proportionate Share of Contributions</li> </ul>		3,134,215		537,922		
Total Deferred Inflows of Resources	\$	19,449,553	\$	12,471,642		
Employer Pension Expense:						
<ul> <li>Proportionate Share of Plan Pension Expense</li> </ul>	\$	21,550,114	\$	15,762,655		
<ul> <li>Net Amortization of Deferred Amounts from Changes in</li> </ul>	Ψ	21,000,114	Ψ	(30,713)		
Proportion and Differences Between Employer Contributions and Proportionate Share of Contributions				(00,110)		
Total Employer Pension Expense	\$	21,550,114	\$	15,731,942		
Covered Payroll:	\$	42,306,231	\$	27,725,581		
Sensitivity of the Net Pension Liability to Changes in the Discou	unt Rate	<b>:</b>				
◆ Current discount rate: 5.75%	\$	180,717,005	\$	132,183,977		
♦ 1% decrease in the discount rate: 4.75%	\$	226,785,642	\$	165,880,505		
♦ 1% increase in the discount rate: 6.75%	\$	142,117,992	\$	103,951,044		
Deferred Outflows of Resources and Deferred Inflows of Resou	rces Re	cognized in Future	Pensi	on Expense:		
♦ 2021	\$	318,359	\$	245,972		
♦ 2022	\$	3,016,054	\$	2,221,227		
◆ 2023 ◆ 2024	\$ ¢	(1,054,689)	\$	(516,716)		
<ul> <li>◆ 2024</li> <li>◆ 2025</li> </ul>	\$ \$	2,937,628 1,153,648	\$ \$	2,422,343 909,503		
Thereafter	\$	_,,0	\$	-		

Pension Amounts as of December 31, 2020	And	over Contributory Retirement System	Wat	er Department
♦ Current Proportionate Share				4.058568%
<ul> <li>Prior Proportionate Share</li> </ul>				3.487997%
Beginning Net Pension Liability	\$	164,465,949	\$	5,736,568
Ending Net Pension Liability	\$	180,717,005	\$	7,334,523
Total Deferred Outflows of Resources:				
<ul> <li>Differences Between Expected and Actual Experience</li> </ul>	\$	4,694,441	\$	190,527
♦ Changes of Assumptions		17,991,897		730,213
<ul> <li>Changes in Proportion and Differences Between Employer</li> </ul>		3,134,215		854,823
Contributions and Proportionate Share of Contributions		0,20 .,220		
Total Deferred Outflows of Resources	\$	25,820,553	\$	1,775,563
Total Deferred Inflows of Resources:				
Differences Between Expected and Actual Experience	\$	2,167,783	\$	87,981
Net Difference Between Projected and Actual Investment	Ŧ	14,147,555	Ŧ	574,188
Earnings on Pension Plan Investments		14,141,000		514,100
<ul> <li>Changes of Assumptions</li> </ul>		-		-
<ul> <li>Changes in Proportion and Differences Between Employer</li> </ul>		3,134,215		92
Contributions and Proportionate Share of Contributions				
Total Deferred Inflows of Resources	\$	19,449,553	\$	662,261
Employer Pension Expense:				
<ul> <li>Proportionate Share of Plan Pension Expense</li> </ul>	\$	21,550,114	\$	874,626
<ul> <li>Net Amortization of Deferred Amounts from Changes in</li> </ul>		-	·	309,636
Proportion and Differences Between Employer Contributions				,
and Proportionate Share of Contributions				
Total Employer Pension Expense	\$	21,550,114	\$	1,184,262
Covered Payroll:	\$	42,306,231	\$	1,466,219
Sensitivity of the Net Pension Liability to Changes in the Discou	Int Rate	):		
◆ Current discount rate: 5.75%	\$	180,717,005	\$	7,334,523
♦ 1% decrease in the discount rate: 4.75%	\$	226,785,642	\$	9,204,250
♦ 1% increase in the discount rate: 6.75%	\$	142,117,992	\$	5,767,956
Deferred Outflows of Resources and Deferred Inflows of Resou	rces Re	cognized in Future I	Pensio	n Expense:
♦ 2021	\$	318,359	\$	229,056
♦ 2022	\$	3,016,054	\$	338,636
• 2023	\$	(1,054,689)	\$	172,632
♦ 2024	\$	2,937,628	\$	286,108
◆ 2025	\$	1,153,648	\$	86,870
♦ Thereafter	\$	-	\$	-

Pension Amounts as of December 31, 2020	And	over Contributory Retirement System	Sew	er Department
♦ Current Proportionate Share				0.564398%
<ul> <li>Prior Proportionate Share</li> </ul>				0.501078%
Beginning Net Pension Liability	\$	164,465,949	\$	824,103
Ending Net Pension Liability	\$	180,717,005	\$	1,019,963
Total Deferred Outflows of Resources:				
<ul> <li>Differences Between Expected and Actual Experience</li> </ul>	\$	4,694,441	\$	26,495
♦ Changes of Assumptions		17,991,897		101,546
<ul> <li>Changes in Proportion and Differences Between Employer Contributions and Proportionate Share of Contributions</li> </ul>		3,134,215		78,595
Total Deferred Outflows of Resources	\$	25,820,553	\$	206,636
Total Deferred Inflows of Resources:				
	\$	2,167,783	\$	10.025
Differences Between Expected and Actual Experience	Φ		Φ	12,235
<ul> <li>Net Difference Between Projected and Actual Investment Earnings on Pension Plan Investments</li> </ul>		14,147,555		79,849
<ul> <li>Changes of Assumptions</li> </ul>		-		-
<ul> <li>Changes in Proportion and Differences Between Employer Contributions and Proportionate Share of Contributions</li> </ul>		3,134,215		55,990
Total Deferred Inflows of Resources	\$	19,449,553	\$	148,074
Employer Pension Expense:				
<ul> <li>Proportionate Share of Plan Pension Expense</li> </ul>	\$	21,550,114	\$	121,628
	Ψ	21,000,114	Ψ	(48,197)
<ul> <li>Net Amortization of Deferred Amounts from Changes in Proportion and Differences Between Employer Contributions and Proportionate Share of Contributions</li> </ul>		-		(48,197)
Total Employer Pension Expense	\$	21,550,114	\$	73,431
Covered Payroll:	\$	42,306,231	\$	261,898
Sensitivity of the Net Pension Liability to Changes in the Discou	int Rate	<u>.</u>		
◆ Current discount rate: 5.75%	\$	180,717,005	\$	1,019,963
<ul> <li>◆ 1% decrease in the discount rate: 4.75%</li> </ul>	\$	226,785,642	\$	1,279,973
<ul> <li>◆ 1% accrease in the discount rate: 6.75%</li> </ul>	\$	142,117,992	\$	802,111
Deferred Outflows of Resources and Deferred Inflows of Resou	rces Re	cognized in Future I	Pensio	
♦ 2021	\$	318,359	\$	(7,039)
♦ 2022	\$	3,016,054	\$	8,204
♦ 2023	\$	(1,054,689)	\$	11,319
♦ 2024	\$	2,937,628	\$	35,116
• 2025	\$	1,153,648	\$	10,962
♦ Thereafter	\$	-	\$	-

Pension Amounts as of December 31, 2020	And	over Contributory Retirement System	Hou	ising Authority
♦ Current Proportionate Share				1.331367%
<ul> <li>Prior Proportionate Share</li> </ul>				0.959689%
Beginning Net Pension Liability	\$	164,465,949	\$	1,578,361
Ending Net Pension Liability	\$	180,717,005	\$	2,406,006
Total Deferred Outflows of Resources:				
<ul> <li>Differences Between Expected and Actual Experience</li> </ul>	\$	4,694,441	\$	62,500
♦ Changes of Assumptions		17,991,897		239,538
<ul> <li>Changes in Proportion and Differences Between Employer</li> </ul>		3,134,215		558,046
Contributions and Proportionate Share of Contributions		-, - , -		,
Total Deferred Outflows of Resources	\$	25,820,553	\$	860,084
Total Deferred Inflows of Resources:				
<ul> <li>Differences Between Expected and Actual Experience</li> </ul>	\$	2,167,783	\$	28,861
Net Difference Between Projected and Actual Investment	Ŧ	14,147,555	Ŧ	188,356
Earnings on Pension Plan Investments		14,141,000		100,000
♦ Changes of Assumptions		-		-
<ul> <li>Changes in Proportion and Differences Between Employer</li> </ul>		3,134,215		-
Contributions and Proportionate Share of Contributions				
Total Deferred Inflows of Resources	\$	19,449,553	\$	217,217
Employer Pension Expense:				
Proportionate Share of Plan Pension Expense	\$	21,550,114	\$	286,911
<ul> <li>Net Amortization of Deferred Amounts from Changes in</li> </ul>	Ŧ	,,_	Ŧ	155,074
Proportion and Differences Between Employer Contributions				100,011
and Proportionate Share of Contributions				
Total Employer Pension Expense	\$	21,550,114	\$	441,985
Covered Payroll:	\$	42,306,231	\$	556,323
Sensitivity of the Net Pension Liability to Changes in the Discou	Int Rate	):		
◆ Current discount rate: 5.75%	\$	180,717,005	\$	2,406,006
♦ 1% decrease in the discount rate: 4.75%	\$	226,785,642	\$	3,019,348
◆ 1% increase in the discount rate: 6.75%	\$	142,117,992	\$	1,892,112
Deferred Outflows of Resources and Deferred Inflows of Resou	rces Re	cognized in Future I	Pensio	n Expense:
♦ 2021	\$	318,359	\$	156,603
♦ 2022	\$	3,016,054	\$	189,753
♦ 2023	\$	(1,054,689)	\$	111,947
◆ 2024	\$	2,937,628	\$	144,027
◆ 2025	\$	1,153,648	\$	40,537
♦ Thereafter	\$	-	\$	-

Pension Amounts as of December 31, 2020	And	over Contributory Retirement System	School - Cafeteria Workers		
Current Proportionate Share				1.374578%	
<ul> <li>Prior Proportionate Share</li> </ul>				1.770314%	
Beginning Net Pension Liability	\$	164,465,949	\$	2,911,563	
Ending Net Pension Liability	\$	180,717,005	\$	2,484,096	
Total Deferred Outflows of Resources:					
<ul> <li>Differences Between Expected and Actual Experience</li> </ul>	\$	4,694,441	\$	64,529	
♦ Changes of Assumptions		17,991,897		247,313	
<ul> <li>Changes in Proportion and Differences Between Employer Contributions and Proportionate Share of Contributions</li> </ul>		3,134,215		69,020	
Total Deferred Outflows of Resources	\$	25,820,553	\$	380,862	
Total Deferred Inflows of Resources:					
	\$	2,167,783	\$	20 709	
Differences Between Expected and Actual Experience	φ		φ	29,798	
<ul> <li>Net Difference Between Projected and Actual Investment Earnings on Pension Plan Investments</li> </ul>		14,147,555		194,469	
<ul> <li>Changes of Assumptions</li> </ul>		-		-	
<ul> <li>Changes in Proportion and Differences Between Employer Contributions and Proportionate Share of Contributions</li> </ul>		3,134,215		549,318	
Total Deferred Inflows of Resources	\$	19,449,553	\$	773,585	
Employer Pension Expense:					
<ul> <li>Proportionate Share of Plan Pension Expense</li> </ul>	\$	21,550,114	\$	296,223	
<ul> <li>Net Amortization of Deferred Amounts from Changes in</li> </ul>	Ψ	21,000,114	Ψ	(101,685)	
<ul> <li>Net Amontzation of Defended Amounts nom changes in Proportion and Differences Between Employer Contributions and Proportionate Share of Contributions</li> </ul>		-		(101,003)	
Total Employer Pension Expense	\$	21,550,114	\$	194,538	
Covered Payroll:	\$	42,306,231	\$	905,415	
Sensitivity of the Net Pension Liability to Changes in the Discou	Int Rate	<b>):</b>			
♦ Current discount rate: 5.75%	\$	180,717,005	\$	2,484,096	
<ul> <li>◆ 1% decrease in the discount rate: 4.75%</li> </ul>	\$	226,785,642	\$	3,117,345	
♦ 1% increase in the discount rate: 6.75%	\$	142,117,992	\$	1,953,523	
Deferred Outflows of Resources and Deferred Inflows of Resou	rces Re	cognized in Future	Pensio	n Expense:	
♦ 2021	\$	318,359	\$	(96,311)	
♦ 2022	\$	3,016,054	\$	(59,182)	
<ul><li>◆ 2023</li></ul>	\$	(1,054,689)	\$	(149,648)	
◆ 2024	\$	2,937,628	\$	(75,604)	
◆ 2025	\$	1,153,648	\$	(11,978)	
♦ Thereafter	\$	-	\$	-	

Pension Amounts as of December 31, 2020	And	over Contributory Retirement System	School - All Other		
♦ Current Proportionate Share				19.526906%	
<ul> <li>Prior Proportionate Share</li> </ul>				21.039207%	
Beginning Net Pension Liability	\$	164,465,949	\$	34,602,332	
Ending Net Pension Liability	\$	180,717,005	\$	35,288,440	
Total Deferred Outflows of Resources:					
♦ Differences Between Expected and Actual Experience	\$	4,694,441	\$	916,679	
♦ Changes of Assumptions		17,991,897		3,513,261	
<ul> <li>Changes in Proportion and Differences Between Employer</li> </ul>		3,134,215		413,497	
Contributions and Proportionate Share of Contributions		3,134,210		410,407	
Total Deferred Outflows of Resources	\$	25,820,553	\$	4,843,437	
Total Deferred Inflows of Resources:					
<ul> <li>Differences Between Expected and Actual Experience</li> </ul>	\$	2,167,783	\$	423,301	
Net Difference Between Projected and Actual Investment	Ŧ	14,147,555	Ŧ	2,762,580	
Earnings on Pension Plan Investments		14,147,555		2,102,560	
♦ Changes of Assumptions		-		-	
<ul> <li>Changes in Proportion and Differences Between Employer</li> </ul>		3,134,215		1,990,893	
Contributions and Proportionate Share of Contributions		_,		_,,	
Total Deferred Inflows of Resources	\$	19,449,553	\$	5,176,774	
Employer Pension Expense:					
<ul> <li>Proportionate Share of Plan Pension Expense</li> </ul>	\$	21,550,114	\$	4,208,071	
<ul> <li>Net Amortization of Deferred Amounts from Changes in</li> </ul>	·	-	•	(284,115)	
Proportion and Differences Between Employer Contributions				(201,110)	
and Proportionate Share of Contributions					
Total Employer Pension Expense	\$	21,550,114	\$	3,923,956	
Covered Payroll:	\$	42,306,231	\$	11,390,795	
Sensitivity of the Net Pension Liability to Changes in the Discou	Int Rate	<b>:</b>			
◆ Current discount rate: 5.75%	\$	180,717,005	\$	35,288,440	
<ul> <li>◆ 1% decrease in the discount rate: 4.75%</li> </ul>	\$	226,785,642	\$	44,284,220	
◆ 1% increase in the discount rate: 6.75%	\$	142,117,992	\$	27,751,247	
Deferred Outflows of Resources and Deferred Inflows of Resou	rces Re	cognized in Future F	Pensio	on Expense:	
♦ 2021	\$	318,359	\$	(209,922)	
♦ 2022	\$	3,016,054	\$	317,416	
♦ 2023	\$	(1,054,689)	\$	(684,223)	
♦ 2024	\$	2,937,628	\$	125,638	
♦ 2025	\$	1,153,648	\$	117,754	
◆ Thereafter	\$	-	\$	-	

Under GASB 67, a series of projections and calculations are used to determine the discount rate for the purpose of the measurement of the Total Pension Liability. The discount rate is the single rate that reflects (1) the long-term expected rate of return on pension plan investments that are expected to be used to finance the payment of benefits, to the extent that the pension plan's Fiduciary Net Position is projected to be sufficient to make projected benefit payments and pension plan assets are expected to be invested using a strategy to achieve that return, and (2) a yield or index rate for 20-year, tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher, to the extent that the conditions for use of the long-term expected rate of return are not met.

Projected cash flows into and out of the pension plan are assumed to be contributions to the pension plan, benefit payments, pension plan administrative expenses and pension plan investment earnings. These projected cash flows are used to project the pension plan's Fiduciary Net Position at the beginning of each period. The pension plan's projected to occur in that period.

It is assumed that the pension plan's Fiduciary Net Position is expected to always be invested using a strategy to achieve the long-term expected rate of return on pension plan investments.

The benefit payments that are projected to occur in a period are discounted using the long-term expected rate of return on pension plan investments if the amount of the pension plan's beginning Fiduciary Net Position is projected to be sufficient to make the benefit payments in that period. In periods in which benefit payments are projected to be greater than the amount of the pension plan's Fiduciary Net Position, they are discounted using a municipal bond rate as required by GASB 67.

For purposes of this valuation, the long-term expected rate of return on pension plan investments is 5.75%; the municipal bond rate is 2.12%, based on the December 2020 Bond Buyer Index as published by the Federal Reserve. For each period, the pension plan's Fiduciary Net Position is projected to be sufficient to make the benefit payments in that period, therefore, the resulting single discount rate is based solely on the long-term expected rate of return of 5.75%.